TDA's Office of Rural Affairs

TxCDBG
Implementation
Training
Workshop
2017



PRESENTERS:
DAVID BROWN, VADA DILLAWN, AUBREY-ANN
GILMORE, AND CHRISTY PARDEE

TxCDBG Organization

- Assistant Commissioner Dan Hunter
- Administrator ORA Rick Rhodes (retiring August, 2017)
- State Director Suzanne Barnard
- Assistant Director Erica Garza
- Team Leads:
- □ Program Monitor Del Serna
- ${\tt \tiny III} \ \, \textbf{Program Implementation --Chad Hinds}$
- □ Contract Specialist Melissa Gonzales
- Environmental Regulations and Labor Standards Officer – David Brown

Today's Speakers

Speakers (alphabetical order):

- <u>David Brown</u> CDBG Environmental Regulations and Labor Standards Officer (Ch. 3, 5, 7,13)
- <u>Vada Dillawn</u> Program Implementation Specialist (State of the Union; What's New; Ch. 4,
- <u>Aubrey-Ann Gilmore</u> Program Implementation Specialist (Downtown/Mainstreet Application, Ch.1/2, 12, TCF)
- Christy Pardee Contract Specialist (Ch.1/2, 11)

Today's Presentation & Format

- Highlights TxCDBG Program State of the Union
- Provides an overview of new policy changes for the 2017 TxCDBG Project Implementation Manual
- · Brief film about Fair Housing
- · Colonia Fund Construction Application Seminar
- · Ouestions
 - ussions

 Have Parking Lot with Post-It notes; will answer during break or by email

 Staff members available during breaks

 Email Your Contract Specialist

Grant Administration Certification

- · To administer a TxCDBG contract, the administrator (city/county staff or contracted)
 - · Must attend CDBG training annually; or
 - Receive alternative annual certification
- · An administrative consulting firm need NOT send its entire consulting staff to a workshop.
- A city or county choosing to self-administer must have at least one certified administrator in its
- · Certified administrators are responsible for all material presented (2 days)

Basics:Two Main Components

Federal (HUD)

Entitlement Areas

State (TxCDBG)

- Cities less than 50.000
- Counties less than 200,000
- Nonentitlement
- Authorized under Title I of the Housing and Community Development Act of 1974, as amended.
 The U.S. Department of Housing and Urban Development (HUD) is the administering agency for the CDBG Program.
 Congress appropriates funds annually.

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National Program Objectives

- Grant Recipients must document how they have met the CDBG National Program Objective (NPO) specified in their application.
- The NPO is not met until funds have been expended and documentation has been completed.
- One of three "national objectives":
- 1) Principally benefit low and moderate income (LMI) persons.
- 2) Eliminate or prevent slums and blight.
- 3) Address imminent health and safety problems.

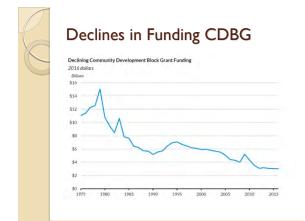
National Program Objectives National Objectives Low/Mod Slum/Blight Urgent Need Limited Glientele Jobs Area Benefit Housing Spot Basis

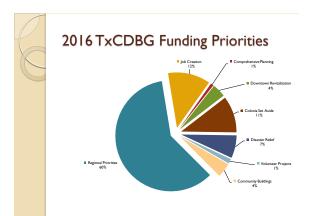
Fund	Applications due	Awards Anticipated
Colonia Planning	September 18, 2017	January 2018
Colonia Fund Construction	RFQ - Phase I: May 1, 2017 Application: Sept. 18, 2017	January 2018
Main Street and Downtown Revitalization (MS- DRP) Programs	RFQ - Phase I: June 15, 2017 Application: October 16, 2017	February 2018
Community Development (CD) Fund	February 9, 2017	Aug/Sept 2017 August 2018
Texas Capital Fund - Real Estate & Infrastructure	20 th of each month	
STEP Program	First Come, First Serve	February 2018
Disaster Relief		



Do More with Less







<u>2017</u>	
2017 Policy Changes - Forms Less forms, less paperwork	
2017 Policy Changes - Forms Quarterly Request for Payment A203 Request for Payment A203	

2017 Policy Changes - Forms

- · No longer required to file a quarterly report for most grants
- · Quarterly reporting still required for Planning
- · Project Status is reported each time there is a draw request!

2017 Policy Changes -A203 Example

Example:

Central City - water and sewer construction

TxCDBG Project Number 7217999

Grant Amount: \$ 280,000

Community Development (CD) project

Budget (IDIS):

Construction (03])

Engineering (03J) Admin (21A)

2017 Policy Changes -A203 Example

First Draw Example

- Ist Draw 10/20/2017 <\$4000> for Engineering <\$3500> for Admin

<u>Ledger Tab</u>:

- Enter contract info including IDIS Numbers

 Contract Type Important Populates dates on Draw

 Enter Draw I & amounts (negative for Draws)

Draw Form Tab:

- All updated
- Enter Contract Start Date Enter Contract Start Date - Populates
 - Months If positive, behind schedule If Revised get TDA's ok

2017 Policy Changes -A203 Example

I. SAVE FILE!!

Remember: A203 autopopulates and tracks all of your entered draws & modifications

2. After saving:

- Print
- Sign 2 authorized signatures
- Send to TDA with backup

2017 Policy Changes -A203 Example

First Budget Modification Example

- Ist Budget Modification 12/01/2017
 \$5000 increase in construction budget
 - <\$5000> decrease in engineering budget

Ledger Tab:

- All contract info already entered
- Enter Budget Mod. I & amounts (positive for Increase in Construction; negative for Engineering)
- Must Equal -0-.

Draw Form Tab:

- All updated!
- Enter any new actions (status reports) that need to be reported
- Save, sign and send in

2017 Policy Changes - Forms











2017 Policy Changes - Forms

- Labor standards reporting and significant dates can be entered now upon the Financial Interest Report (FIR)(A503)
- Due date for FIR has not changed within 30 days of executing the contract with the vendor or within 30 days of grant award, whichever occurs last.
- All FIR emailed to Contract Specialist and all to cc: Labors

2017 Policy Changes - Forms

- For Construction Contracts
 - a. Contractor to submit a Certificate Regarding Lobbying <u>with their bids</u> for awards > \$100,000
 - b. Certificate Regarding Lobbying found in Appendix F (Construction) and Appendix G (Materials)

2017 Policy Changes – Other Deletions



2017 Policy Changes – Deletion of Environmental Exemption

- Environmental Exemption for admin and engineering – no longer required!
- Is considered part of the primary activity and not considered a 'choice limiting action'
- Immediate as of June 8, 2017

2017 Policy Changes – Deletion of Recovered Materials Requirements

- No longer required to look at recovered materials for constructions and materials contract
- No requirement of contractor's certification of recovered materials

2017 Policy Changes – Deletion of Profit Disclosure

 No longer required to disclose and negotiate profit for any contract (competitively/noncompetitively procured contracts).

2017 Policy Changes -	Conflict of Interest
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Two types of Conflicts of Interest:

- Procurement
 - * 24 CFR 570.489(g) & 2 CFR 200.318(c)
- ° Non-procurement
 - 24 CFR 570.489(h)
- Very similar to each other and very similar to 2016 policy.

Procurement

Conflict of interest associated with Procurement:

- o Procurement of:
 - Supplies
 - Equipment
 - Construction
 - Services
- $^{\circ}\,$ Everything else: Non-procurement

2017 Policy Changes -	Conflict of Interest -
Procurement	

Procurement

(2 CFR 200.318(c)(1))

No employee, officer, or agent of GR, may participate in the <u>selection</u>, <u>award</u>, or <u>administration</u> of a contract if he/she has a *Real or Apparent* Conflict of Interest.

Conflict of interest occurs when employee, officer, or agent or any family member or his organization has a financial or other interest in or a tangible benefit from a firm considered for a contract.

Note: No exceptions allowed for procurement conflicts of interest.

2017 Policy Changes - Conflict of Interest - Procurement

Example:

The City of Strawberry Fields sought a contractor to complete some drainage improvements by sealed competitive bids.

- The project will be funded with CDBG funds
- ➤ Kite and Associates is the engineering firm which will oversee the project. Mr. Kite is the owner.
- Penny Lane Construction Co. was the low bidder for this job.
- Mr. Kite is the brother of the owner of Penny Lane Construction Co.

Can the City award the contract to Penny Lane Construction Company?

2017 Policy Changes - Conflict of Interest -

Answer:

- No a conflict of interest exists because they are immediate family members.
- Conflict of Interest exists for an agent of the grantee to administer a contract supported by federal funds if a member of his "immediate family" has a financial interest in the company selected for the award.

2017 Policy Changes - Conflict of Interest – Non-Procurement	
Non-i rocarcinent	
Non-Procurement	
(24 CFR 570.489(h))	
No person who is an employee, agent, consultant, officer, or elected or	
appointed official of recipient or sub-	
recipient who:	
2017 Policy Changes - Conflict of Interest –	
Non-Procurement	
 Exercises any functions or responsibilities with respect to CDBG activities, 	
with respect to ebbo activities,	
 Is in a position to participate in the decision making process, 	
 Or gains inside information with regard to such activities may: 	
2017 Policy Changes - Conflict of Interest – Non-Procurement	
Non-i Tocurement	
 Obtain a financial interest or benefit from 	
a CDBG activity,	
 Have a financial interest in any contract 	
with respect to a CDBG activity or its	
proceeds,	
 For themselves or those they have business or immediate family ties. 	
or miniculate failing ties.	
 Regulation applies during the person's tenure and for one year after. 	-

2017 Policy Changes - Conflict of Interest - Non-Procurement

- Exceptions for non-procurement may be granted on a case-to-case basis. See listing of exceptions and requirements at 24 CFR 570.489(h).
 - Nature of the conflict must be disclosed.
- No exceptions will be granted after the COI has occurred.

2017 Policy Changes - Conflict of Interest - Non-Procurement

Example:

The city of Strawberry Fields recognizes that it would be a conflict of interest for the City to rehabilitate a building using CDBG funds when its mayor, Mayor Rita Metermaid is also partial owner of the building to be rehabilitated.

- The City would like an exception to this conflict.
- The City Council at its regular meeting approved a Resolution authorizing the City to enter into an agreement to rehabilitate the building. The Mayor recused herself from voting on the resolution.

Is this notice adequate?

2017 Policy Changes - Conflict of Interest -

Answer: No, because the disclosure did not inform the public about the nature of the conflict.

At a minimum, disclosure should inform the public that:

- 1. The City is awarding CDBG funds to rehab a building owned by the Mayor.
- 2. The City acknowledges that this is a conflict of interest
- The City is publicly disclosing such a conflict in connection with a request the City has made to the State for an exception to the conflict.

1	2

Conflict of Interest

Other requirements:

- 1. Code of Conduct Policy (Sample Appendix C) Group A docs.
- 2. In addition, contractors that develop or draft specifications, requirements, statements of work, or invitations for bids or requests for proposals must be excluded from competing for such procurements. (2 CFR 200.319).



2017 Policy Change -





- Grant Recipient needs Complaint /Grievance Procedures with respect to CDBG grant
- If a complaint:
 - Grant Recipient Needs to keep records of the complaint, including how the problem resolved

2017 Policy Changes – Labor violations - Liquidated Damages

• If Liquidated Damages equal or less than \$100

Grant Recipient encouraged to file Waiver request (see Sample A714)

 Remember increase for violation: \$10 → \$25 per day/ per employee.

2017 Policy Change -Environmental Suspension of Work



- A party may begin a project in good faith as a private project and is not precluded from later deciding to apply for federal assistance. If the choice-limiting action was undertaken prior to the resolution authorizing submittal of the TxCDBG application, the activity that was started is **not** required to be suspended.

 Ask TDA
- When apply for federal funding, must cease $\ensuremath{\textit{further}}$ choice limiting actions

2017 Policy Change - Transferring **Employees**



2017 Policy Change - Transferring **Employees**

For companies with multiple locations (Texas Capital Fund (TCF)):

- Up to 20% of jobs created can be filled by persons transferred from one location to
- Each LMI employee being transferred must be documented prior to the transfer
- · Starting payrolls and transfer requests will be compared to final payroll

2017 Policy Change - Transferring **Employees** Use either Payrolls or Self-Certification If Payroll:

- Provide starting payroll records showing all locations within 50 mile radius & Master Spreadsheet of all ampleuses.
- employees
- Final payroll & employees at both locations
- If Self-Certification:
 - TCF Survey Questionnaire (D7)
- Starting /Ending payrolls for Project Location
 For presumed LMI status (as found in census tract), employee responses used to determine LMI status

2017 Policy Change - Permanent Signage



	2017 Policy Change – Permanent	
	Signage	
1		
	 New wording required - shorter: 	
	•	
	"This project is funded by the Texas Department	
	of Agriculture with funds allocated by the U.S.	
	Department of Housing and Urban Development	
	through the Community Development Block	
	Grant Program."	
	2017 Policy Change – Contract for	
	Deed	
~	 Contract for deed is not a legal interest in 	
	real property but instead a financing	
	method for acquiring property	
	 Not considered 'interest in real property' 	
	 Disallowed by HUD 	
	,	
		_
	2017 Policy Change - Conditional Project	
	Completion -	
X		
	☐ Previously introduced as a pilot project	
	☐ For those projects waiting on Regulatory approval	
	from other agencies such as TCEQ	
	□Allows closeout to begin before final certification of	
	beneficiaries	
	☐ Certifies only that Construction completed	

2017 Policy Change - Conditional Project Completion -

- 1. Complete documentation submitted to the regulatory agency **prior to** the submission of the Project Completion Report (PCR), including all required testing or supporting data.
- 2. Public Notice project has not been approved for use by the regulatory agency.
- 3. "Conditional" on PCR

Conditional Project Completion – Approval by Regulatory Agency Submit entire PCR with Conditional PCR Part I Regulatory Approval Received Submit signed Part I only of PCR and regulatory documentation No additional Public Hearing Closeout – Costs Allowed; No Time Issue

Conditional Project Completion – No Approval Received Submit entire PCR with Conditional PCR Part I Regulatory Approval NOT Received Original PCR Declined and Considered Delinquent Funds no longer reserved. New PCR and new public hearing required; Additional costs may be incurred.

Other Conditional Completion Requests

- Extraordinary circumstances
- Prior to final certification of national objective
- Written Request
- Other agencies involved
- Litigation
- Other circumstances

Final Acceptance of Project

- Once the pending issues are resolved, submit to TDA:
- ☐ documentation of the resolution (regulatory agency approval received, litigation settlement, etc.); and
- ☐ revised Project Completion Report (Part I/PCR), including certifications, signed by the chief local official.

2017 Policy Change – Floodways



2017 Policy Change – Floodways **Anticipated Written Policy from HUD:** Limited to infrastructure and effective immediately, floodways end below ground level and anywhere above the base flood level. 2017 Policy Change - Floodways Therefore, we will allow applications and grant awards for infrastructure projects in areas mapped as "floodways" if: • the infrastructure is installed below the floodway using directional drilling below ground level (any potential erosion issues will be addressed in the 8-step process); · the infrastructure is elevated above the floodway and installed above the base flood level, such as pipelines mounted to existing bridges above the base flood mark. No housing or other structures "not functionally dependent" on the waterway will be funded if located within the floodway itself. 2017 Policy Change - Failure to follow new policies?

Day 2 -Today's Presentation & Format

- Provides an overview of the updated 2017 TxCDBG Project Implementation Manual including the various chapters and related topics
- At the end of each chapter, you may ask questions plus we will be asking a few questions for any of those interested in answering.
- Questions
 - Have Parking Lot with Post-It notes; will answer during break or by email
 - · Staff members available during breaks
 - · Email Your Contract Specialist

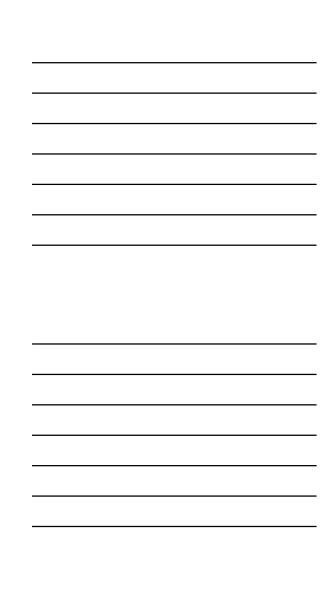
CHAPTER I

Administration & Reporting

Incurring Costs

Pre-Agreement Costs

- ✓ Prior to the contract start date of the TxCDBG grant award
- Necessary, eligible, and meet national objective
- Allowable only to the extent that they would have been allowable if incurred after the contract start date
- **✓** TDA's discretion
- ✓ Must meet Environmental & Special Conditions Requirements



TDAIC (.	_ , ,	
TDA/Grant	Recipient	Confract	Execution
I DA GI WIIC	recipient	. Concluct	Execution

Steps in getting Contract Executed

- TDA will email the contract to Grant Recipient
- Recipient Reviews, Signs, and Returns 1 signed contract to TDA for execution
- TDA will send a copy of the fully executed contract to the Grant Recipient.

TDA/Grant Recipient Contract Execution

90 Day Rule

Within ninety (90) days after the contract award date:

- "Readiness to proceed" issues regarding the current award; and
- Outstanding issues on existing contracts regarding compliance with program requirements must be addressed
- If issues not addressed, TDA will not execute the contract.

Contract Execution - (Cont.)

In addition to the contractual obligations owed between the State and the Grant Recipient, the contract specifies the following as Exhibits:

- ✓ Exhibit A the Performance Statement
- ✓ Exhibit B the Budget
- ✓ Exhibit C Project Implementation Schedule
- ✓ Exhibit D Special Conditions

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Establish a Local Administrative Structure

Recipient	Consultant	Eng/Arch	Other
	Recipient	Recipient Consultant	Recipient Consultant EnglArch

Establish A Record Keeping System

- Grant files must be kept at city or county buildings where records are kept
- Records shall be retained for the greater of 3 years from closeout of the grant to the state



Local Management of TxCDBG Project

The local management of CDBG projects is generally undertaken by 2 methods:

- Local governing body designates an existing agency or public employee as the project manager, or
- Local governing body contracts with a third party to manage the contract activities.

Note: TxCDBG Grant Recipients who obtain the services of an administrative consultant or a professional engineer have the final legal responsibility for the locally maintained grant files, the timely submission of reports, and compliance with program guidelines.





Deleted – Exception Cert. of Expenditure

- · Infrequently used
- Exception Certificate of Expenditure (A106) now deleted.
- Chapter 12, 12.2.5 Conditional Project Completion
 - · Conditions apply
 - Written approval must be granted prior to PCR due date.

	Up	load	of d	ocui	ments
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- · Can't upload documents via platforms such as GoogleDocs, Dropbox, etc.
- For Group A Civil Rights and Code of Conduct documents, send by hard copy/in person copies

Deleted - Quarterly Progress Reports

- · Quarterly reports (A104) are no longer required.
- Request for Payment (A203)
 - Report progress of project each time that you make a request for payment

4-Month Conference Call

"Project Team": include the chief local elected official (or authorized representative), project administrator, and project engineer and if procured, Administrative and engineering consultants

4-Month/Award Conference Call

- May occur at Award Conference if all are appointed Review TxCDBG contract Performance Statement (Exhibit A), Budget (Exhibit B), Project Implementation Schedule (Exhibit C) milestone dates; and Special Conditions (Exhibit D)
- Review 12 Month Rule requirements
- Identify the need for Acquisition of Real Property and review URA requirements and environmental review; and
- Identify and report potential project issues or delays.

	Questions:
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CHAPTER 2

Financial Management

Financial Management - Regulations

- 24 CFR 570 Subpart I governs the State CDBG program
 - 24 CFR 570.489 details program administration requirements
- Various sections of 2 CFR 200
- State and Local Law

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Financial Management – Conflicts of Interest



Financial Management: Conflicts of Interest

- Establish internal controls/Maintain files
 - Separation of duties
 - 2 Signatures on Checks
- Recommend Separate, No Interest Bearing Account
- Signing party needs to have authority to sign the documents

Signatures

- Use authorized signatures only
- Headline: "County Officials Shocked by Charges – Former Employee Forged Signatures" (Times Tribune – Lackawanna County, Pennsylvania, Dec. 13, 2014)
 - Forged Signatures for Request for Release of Funds
 - Jeopardized several CDBG contracts from 2009-2013

Financial Management: Signatories & Direct Deposit

- Authorized Signatories Designation Form A202:
 - Designate 2 responsible persons to sign contracts, requests for payments, acquisition, etc.
 - Authorize designations through Resolution
- Direct Deposit (highly recommended):
 - Submit asap
 - Complete the Direct Deposit Authorization Form 74-176 (See Sample)

Financial Management: Release of Funds

Submit within 12 Months:

- Group A Documents:
 - Basic Start-up & Federal Requirement/Designate
 Documentation
 - New Code of Conduct
 - Due to large size, mail in Civil Rights & Code of Conduct docs or will allow one pdf doc by email
- Group B Documents:
 - Construction Contract Documentation

For Final Construction Funding, Submit:

- Group C Documents:
 - COCC and FWCR (not PCR) Documentation

Financial Management Threshold Budget Available General Administration Budget Line Item Acceptance of all Group A Documents Acceptance of all Group A and Group B Documents o to 50% Documents Issuance of Administratively Complete letter by TDA 51 to 90% 91 to 100% Engineering Budget Line Items (multiple line items may be considered cumulatively to determine thresholds) Acceptance of all Group A Documents Acceptance of all Group A and Group B O to 50% 51 to 90% nts nce of all related Certificate(s) of ction Completion and Reg. Approvals ** 91 to 100% Construction Budget Line Iten Acceptance of all Group A and Group B Documents O to 95% eceptance of all Group A, Group B, and Group C 96% to 100%

^{**}Engineering must receive all regulatory clearances before final distribution

Request for Payment

- New Request for Payment (A203)
 - Remember: Quarterly report information(former A104) now included in
 - Be sure and fill out all information under each tab for it to tabulate
 - Supply supporting documentation



Request for Payment

- Most Common Problem
 - Match
 - Readability!!
 - Best practice: Be sure and fill out all information under each tab on Request for Payment (A203)

Financial Management: Drawdown

- Drawdown at least once every 9 months for each separate Activity
- Send adequate backup for Draw

 - up to 10 pages but not over 10 Megabytes -Force Account hard copy only
- For each budget line item
- Minimum Drawdown \$2.5K or greater
- Exceptions:
 - Exceeds 25% of budgeted line item and Grant Recipient
 - only requesting for that line item
 Final Retainage of construction contract
 - Ok'd by TDA
 - Final drawdown of one or more line items

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Financia	l Mana	gement:
Denial of	f Paym	ent

Reasons for Delay / Denial of Payment:

- Insufficient Backup
- Grant Recipient out of compliance
- Ineligible expenses
- For Projects Involving First-Time Water or Sewer Services Beneficiaries, re-survey prior to Bidding Construction

Financial Management: Ineligible Expenses

Examples of Ineligible Expenses:

- Administrator not certified
- Water meters for homes with no identified TxCDBG beneficiaries
- Software or related equipment not physically related to the funded improvement
- Generators not permanently installed
- Costs for obtaining Permits
- Commercial advertising or public relations costs
- Costs associated with the preparation of an CDBG application

Financial Management: Retainage

• 5% retainage from all Construction Contracts until the following:

COCC (Certificate of Construction Completion) Form A710 received and approved

Final Wage Compliance Report – Form A709 received and approved

All programmatic requirements, claims, and disputes have been met

Financial Management

Accounting Adjustments

- Drawing Funds from Incorrect Budget Line Item
 - If discover that there is an error, contact TDA contract specialist
 - Unusual and Should Not Occur Frequently

Financial Management: **Matching Funds**

- TxCDBG projects require Matching Funds from Grant Recipient
 - Matching funds should be for eligible project related costs
- Match calculator is now A208
- Use a reasonable method and document the value of the match.

Financial Management: **Matching Funds**

- Match can consist of the following examples:
 - Cash (\$);
 - Waived Fees (require TDA approval); and/or

 - Donated property
 Exclusions: easements, rights- of -way, existing locations for the same infrastructure
- Subject to TxCDBG Program Requirements
 - Some exceptions:
 - Construction Contract funded with non-CDBG \$
 - May be exempted from Davis Bacon
 - Private funds used for Econ. Development

Financial Management: Reducing Match Commitment

- Ratio of Local Funds to TxCDBG Funds Must be expended
- If Project Costs are Less (Deobligated), Grant and Matching Funding Proportionally Reduced

Financial Management: Match Funding from Other Sources

- Grant Recipients must provide:
 - Amount of Funds Received;
 - Scope of Project Funded by Other Sources; and
 - Completion of that project.
- If funding source known after submission of application, notify TDA with funding award letter

What's New!

- Code of Conduct is now required in Group A docs
- Send hard copy of Civil Rights and Code of Conduct via mail or by delivery or by email combining all docs into one PDF doc and attaching that to the email
- Request for Payment (A203) includes request for information regarding the status of the projects (former Quarterly Reports)
 - New format!



Questions:





CHAPTER 3

Environmental

Overview

- Basic Information and Some changes for 2017
- Process of reviewing a project
 - Human Environment (i.e. everything)
- Environmental Review (ER) Required
- · Analysis includes:
 - ✓ How the project affects the environment
 - ✓ How the environment can affect the project, site and end users
- ER BEFORE OBLIGATION OF FUNDS
- Environmental Review Record (ERR) Must be maintained – Contains All
- ERR must be available for public review

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Timing	Z UI	LIIC	MEVIEW

- An environmental review BEFORE any funds, regardless of source, are committed.
- No activity undertaken (24 CFR 58.22(a)).
- Adverse environmental impact
- · Limit "choice" of reasonable alternatives.
- "Choice-limiting actions"
 - Physical activity
 - Acquisition
 - Rehabilitation
 - Construction
 - $\textbf{Contracting} \ \text{for or} \ \textbf{committing} \ \text{to these actions}$
 - Private Work A party may begin a project in good faith as a private project and is not precluded from later deciding to apply for federal assistance. If the choice-limiting action was undertaken prior to the resolution authorizing submittal of the TxCDBG application, the activity that was started is **not** required to be suspended.
 - Ask TDA
 - When apply for federal funding, must cease further choice limiting

Timing of the Review

TDA uses the date of the resolution as the earliest date of "projected use" of HUD funds. 24CFR58.30(b)

Environmental Review - 9 Step Process

- Step 1 Project Description
- Step 2 Determine Level of Review
- Step 3 Complete Checklists and worksheets
- Step 4 Publish Notice of Intent to Request Release of Funds, and FONSI if applicable (Local Comment period)
- Step 5 Prepare RROF and Certifications
- Step 6 Submit Request for Clearance to TDA
- Step 7 State Objection Period (15 days)
- Step 8 State's Post-Release Review
- Step 9 Re-Evaluation of the Environmental Determination

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Speaking of Having to Stay Awake
So you mean to tell
me a stress
ball isn't for
throwing at
people who
stress you out?

Step I Project Description

Project Description must:

- Be complete and clear:
 - What is there,
 - What will be there
 - How will this happen
- Capture maximum possible scope
- Provide location specific information (Actual Streets, not what might be there in the future)
- Geographical boundaries (Not the entire county/ city)
- Existing conditions of the site
- What will be on site when project is completed
- How project will be accomplished
- The Environmental Project Description will be more detailed than the Performance Statement.

Step 2 Determine Level of Review

- Step 2 Section A in the manual for examples
- Determine the most appropriate level of review Use Checklist and HUD website for guidance
- All forms should be completed and signed
 - Complete Project Description and Location (Joe Public)
- Who can sign forms: The CEO of the Responsible Entity. Who can represent in court? (Note the publication)
- Samples provided TDA/HUD are usually Word Based.
- DON'T ASSUME A FULL EA

Step 3 Complete Checklists

Categorically Excluded Not

Form A303 Under the 2017 Implementation Manual.

Categorically Excluded,

Form A304 Under the 2017 Implementation Manual.

Form A302 Under the 2017 Implementation Manual.

Complete Checklists (cont.)

- Must have concurrence from the State Historic Preservation Office (SHPO)
 TDA Programmatic Agreement with Texas Historical Commission (THC)
- Request for Exemption from SHPO Review Project Determination Form (Form A301)

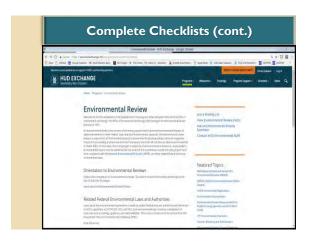
Categorical Exclusion Converted to Exemption §58.34(a)(12)

Under rare circumstances a Category Excluded project fails under Exempt status under §58.34(a)(12) and that none of the statutory requirements under §58.8 apply. Grant Recipient will determine if the project can be converted to Exempt under §58.34(a)(12).

- Projects with multiple, non-contiguous locations (ex. housing rehab)
 Complete a <u>Broad-Level Tiered Environmental Review</u> using format provided on HUD website
- Document compliance for each specific site
- Publication must explain the criteria and review process for the project.

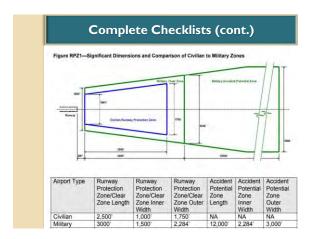
Complete Checklists (cont.) Form Description

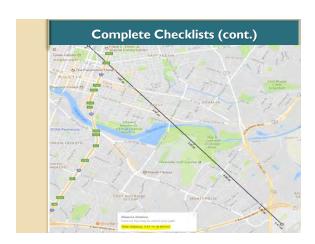
https://texasagriculture.gov/GrantsServices/RuralEconomicDevelopment/R ural Community Development Block Grant (CDBG) / Forms. aspx











Airport Hazards (CES	T and EA)		
General pol	icy	Legislation	Regulation
It is HUD's policy to app prevent incompatible de around civil airports and airfields.	evelopment		24 CFR Part 51 Subpart D
	D.	eferences	
The second secon	nge.info/environme	ental-review/airpor	etermine your site's proximity
To ensure compatib	nge.info/environmente le land use develo ports. Is your pro	ental-review/airpor	etermine your site's proximity
1. To ensure compatible civil and military air feet of a civilian airp No Based on Workshee	nge.info/environmentel land use develoports. Is your proport? the response, the rest Summary below.	ental-review/airport pment, you must d ject within 15,000 to eview is in compliance	etermine your site's proximity eet of a military airport or 2,5 with this section. Continue to
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To ensure compatible civil and military air feet of a civilian air No → Based on Workshee applicable □Yes → Continue to	le land use developerts. Is your propert? the response, the rest Summary below. distances to a milital or Question 2. ted within a Runw	ental-review/airpor pment, you must d ject within 15,000 d iview is in complianc Provide a map show my or civilian airport.	The state of the s

Step 4 Pu	blish Notices
A306	A306
Sample Notice of Finding of No Significant Impact and Natice of Intent to Request a Release of Funds - Combined Natice	PUBLIC COMMENTS
The language house in HEO's recommended seeding oil the combined Demos of Finding of the Spegialisms larguest and Potents of Breath to Request is Missase of Fundar. Takes the Control of the Comments of Comments and Assessment 20 COP New 35, Section 38.50; Works in book type are required inspages. Works in Bules no use for research for language appropriate to the particular power land Reagonable 2009.	Any individual, group, or agree; may inhalt mitter conservation the ERRs to be ZE- deequaled after reposable for examine an expression; to conserve. All conserva- tions are a produced by flower and extraording to conserve. All conserva- tions are a produced and an extraording to flower drive, flowing to maked and product containing all among these for mixture date with the confidence for the same of ER grine to entherrolling naturalisation of a request for relative of bands. Community should specify which Notice they are adolerating.
NOTICE OF FENDING OF NO SIGNFIGANT IMPACT AND NOTICE OF INTENT TO REQUEST RELEASE OF FENDS	ENVIRONMENTAL CERTIFICATION
Diese of Notice	The same of EE vertifies to III/D/Scale that some of Constring Officer in Archer capacity as
Simir of Marginishia émity (89)	Official Tale consents to accept the jurisdiction of the Federal Courts if an action is brought
dalives in a. Street Vo. or P. (), (Box)	to enforce responsibilities in relation to the environmental review process and that these responsibilities have been satisfied. HED's large's approval of the certification satisfies in
Ole Basi VarCole	responsibilities under NEPA and related laws and authorities and allows the score of gran- recurrent to use Program family.
Lisquino; Sumber (f. R.)	received to use reagram count.
These autices shall satisfy two opporate but related procedural requirements for activities	OBJECTIONS TO RELEASE OF FUNDS
to be undertaken by the control of EU or grouf recipient	HUDSON will accept objections to its release of foul and the EU's cartification for a
REQUEST FOR RELEASE OF PUNDS	period of filtren days following the anticipated valuaission date or its actual receipt of the
has digitate in humanique price for and Magnesser price in december (2 mill ple 18). and digitate price regions are milled fillowed price position price milled for the price	request (whitever is later) and if they are aware of the following bases: (a) the certification was not excepted by the Critification (Part of the Same 2ff. (b) the EF has natural as style or fulled by make, a derivative of funding request by HE to regulation as 23 CFR part 56; (b) the grant recipient or the design participants in the chardware process have committed bands, transver cross are understain activities and authorities by 2 CFR Part 56 febrer appeared at a friende of fraid to 15 CFR Part 56 febrer appeared at a friende of fraid to 15 CFR Part 56 febrer appeared at a friende of fraid to 15 CFR Part 55 febrer appeared at a freeze of fraid to 15 CFR Part 55 febrer appeared at the CFR Part 156 febrer at the CFR Part 156 febr
	unvatisfactory from the standpoint of environmental quality. Objections must be prepared and solumited in accordance with the required procedures (24 CFR Part 58, Sec. 58,76)
The many of dE has determined that the project will have no significant impact on the human criticement. Therefore, as Europeaneantal logacy Statement under the National Entremomental fields Act of 190 (NEPA) on our required. Additional project information to contained in the Environmental Review Record (ERR) on file at some and address of SE	and shall be addressed to IR Distinguize converse (as a subject of their art 80, Sec. 50, so and shall be addressed to IR Distinguize converse office at address of their office. Potential objectors should contact III Institute to verify the actual last day of the objection period.
office where DR can be construed and name and highers of other tocatean where the recives a smalleste for review and may be examined or copied workshaps. A.M. in P.M.	Nanc and Title of RE Contents Officer

	sh Notices nplementation Manual
Step 4 In the Ir Joseph Notes of Instity in Regions of Montes of Tande This improves the Control of Tande of	willing and gamey, date, the index will be considered by the storm of IZI prior we analysticing subminists of a region for release of fluids. EVERONMENTAL CREITECHION The time of IZI centiline of IZI Distance and come (Configure Officia is for low capacity as reflecte or required for the IZI centiline of IZI Distance and the complex of IZI centiline on IZI and the second committee of IZI centiline on IZI and the second committee of IZI centiline on IZI centiline on the second committee of IZI centiline on IZI centiline of the second complex of the IZI centiline of IZI centili
Becard (ERX) that decreases the acrossmental determinations for this project in at the stream and calcium of EL Office where ERX conferencement and name and adverse of inter- locutions where the record it measured for record test may be examined as region weekdays. A.M.m., P.M.	Name and Title of R.E. Cirolfying Officer
MUNITAL COMPUTATION	
Any auditrifical, group, or agracy pasy taileds written comments as the ESS to the ESS despensed offer requestible for more regarding to measure. All comments resided by it comments in the desired and or despending to more than the comment of the comments.	

Step 5 Prepare the RROF and Certifications | Proposed for Release of Funds and Confidence | Proposed for Release of Funds | P

Part 3. To be completed when the Recipient is not th	e Responsible Entity
The recipient requests the release of funds for the progra	ams and activities identified in Part 1 and agrees to abide by the special mental review and to advise the responsible entity of any proposed change
Signature of Authorized Officer of the Recipient	Title of Authorized Officer
	Date signed
x	
warning (ILU will protecute lase clams and statements. Cot 372, 3802)	n criminal and row penalten (18 U.S.C. 1001, 1910, 1912).

Submit Clearance Documentation To TDA Step 6 In the Implementation Manual

EXEMPT PROJECTS UNDER 24 CFR §58.34(a):

- Letter from the Entity Stating intent to declare exemption.
- Form A303 Exempt or Cat. Excluded Not Subject to 58.5

- Letter from the Grant Recipient supporting the Categorical Exclusion level of review
- Form A303
 Exempt or Cat.
 Excluded Not
 Subject to 58.5

CATEGORICAL EXCLUSION §58.35(a)

- Letter from Grant Recipient supporting the Categorical Exclusion level of review.
- Form A304 Cat. Excluded Subject to 58.5
- Publications for NOI/RROF Request for Release of Funds (Scanned and then mail an original) two original) two sided One page.

Submit Clearance Documentation To TDA (cont.)

FULL ENVIRONMENTAL ASSESSMENT (EA)

- Letter from Entity
- Request for Release of Funds scanned (One original to be mailed) two sided single document.

 Publication with affidavit, scanned full spit peace.
- scanned full print page, scanned and then send tear sheet with the original RROF.

ADDITIONAL REQUIREMENTS FOR EACH LEVEL OF REVIEW

- EXEMPTION DETERMINATION UNDER
- 24CFR34(a)(10): The entity must review the project and ensure that it is not:
- located in a floodplain, a known critical habitat for endangered species, an historic property, or a known hazardous site (see HUD Memo 12-11-12).

Step 7 – State Objection Period and Release of Funds



This is not an indication that TDA has reviewed and approved the entire Environmental Review record for the project.

CE / Exempt projects do not require an Objection Period BUT WILL receive a clearance.

State's Post-Release Review (DON'T MAKE ME DIG!!) Step 8 in the Implementation Manual

Following the Authorization to Use Grant Funds,

- Post Release Review under 24 CFR 58.18.
- May occur at any time after the release of funds
- TDA will request either:
 - Complete Statutory Checklist and Assessment Checklist (if applicable) referencing verifiable supporting documentation; or
 - Complete Environmental Review Record.

Significant violations of federal requirements

- · Repayment of funds
- · Loss of contract
- · Repeat of the process
- Delaying Construction

Environmental Review Process Abbreviated

Review of the project description: What is there now? What will be there in the future? How will this be accomplished?

Create a project description: What will be done and where SPECIFICALLY (The streets actually have to exist!)

Determine the level of review: Exempt > CE(b) > CE(a) > EA (Step 2 of Chapter 7 Section A)

Complete the Environmental Review and complete the Environmental Review Record. This will contain all documentation and ANYTHING relating to the Environmental Review. 24CFR58.38

SIGN and complete all necessary paperwork and forms. ALL FORMS MUST BE SIGNED BY THE CEO or person taking responsibility for representing the entity in court

Submit required documentation to TDA for approval and clearance

Step 9 Revisiting the Review

Major reasons for revisiting a review:

- Record mitigation measures
- · Changes in project scope
- Re-evaluate the project
- Adding another source of funding leads to change in the project?
- Change in conditions
- See §58.47
- Use of another agency's work









Common Problems

- RROF / Environmental Packets

 Double sided docs, future dates, Not signed, signed by the wrong person (Elvis has left the building), Notaries, Originals
- Historical review
 Just flat out not doing it!, Native American, NO I can't clear your new stadium!!!
- Environmental Review Record What's it called again?, Yes the RE has to have it!
- Support Documentation WE NEED TO TALK!!!
- Assessment Checklist
 Oh, I was supposed to do that too??
- FloodplainDon't get me started!

Common Problems Environmental Packets

- Environmental Packet includes documentation requesting clearance
- No project description
- Lack of detail in location and description
- Non-Certifying officer
- Wrong project description
- Lack of Detail in forms and publication
- Streets locations and crossings

The Environmental Review Record (ERR)

- 24CFR58.38(a):The ERR shall contain all the environmental review documents
- Letters / Publications
- Photos
- Worksheets / support docs
- Checklists
- Request for Release of Funds (RROF)
- Release of Funds ROF (THE ORIGINAL)

SOURCE DOCUMENTATION MORE IS NOT ALWAYS BETTER

- Maps
- Photos
- Emails
- Google Maps
- Notes of conversations
- Letters and contact with agencies
 - Project Description
- WHAT DOES VERIFIABLE MEAN

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Common Problems Source Documentation

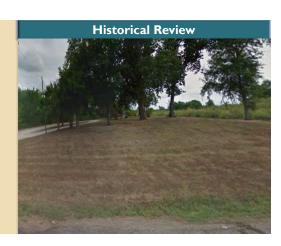
- VERIFIABLE source documentation
- No photos <u>Prove that a site visit was</u> <u>done.</u>
- Too General (Species info)
- Hazardous Chemicals
- Not using worksheet (Doing too much)
- Letters Not specific
- Maps/ markings and Dates
- Officials referenced NAMES AND TITLES
- Endangered Species Letter

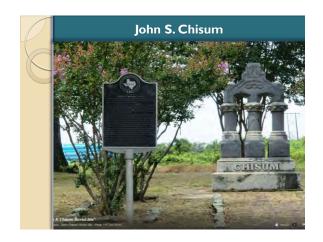
Where Big Problems Occur The problem is not the problem. The problem is your attitude about the problem. Do you understand? - Captain Jack Sparrow

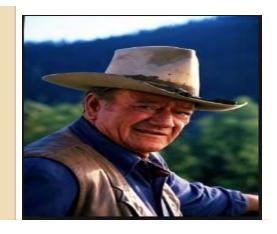
Common Problems Historical

- Sending PA to THC
- Project Descriptions
- Clearance Dates
- Non Descriptive Letters
- Work before/during Arch. Surveys
- Unqualified persons doing surveys
- FONSI before required clearance date
- Not getting it done
- Native Americans

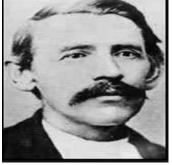








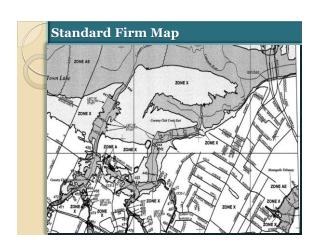


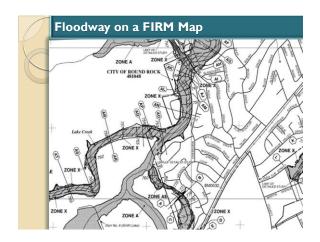


Common Problems Floodplain

- This has it's own regulation 24CFR55
- Not doing the 8 step process
- Not doing anything
- Outdated maps
- No maps
- Wrong locations
- Not looking after amendment
- Publishing notices at the same time
 2nd Notice can be published at the same time as NOI/RROF/Combined Notice

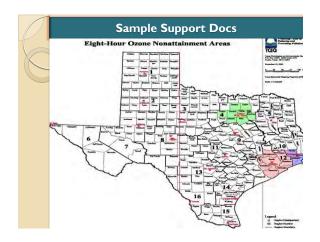


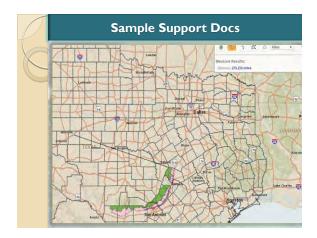












Sample Support Docs

•QUESTIONS ON SUPPORT DOCUMENTATION?

P	The Assessment Checklist (Full EA (A302))	
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	our constructions from the construction of the	
	CONTROL CONTRO	
	Command M. The Command M. Th	
	Terransis	
	Additional Union Network	
1	The Human Environment	
R	COMMON PROBLEMS No support documentation (required)	
	Incomplete packet (All pages)	
	FONSIThis is what makes an EA an EA and	
	not a CE	
	Canned phrasesUse of Current Support Docs.	
	• Signed by Chief Elected Official	
1	Capital Fund Projects	
	The business has to be included	
	 Use the Phase I ESA (Environmental Site Assessment)24CFR58.5(i)(2) 	
	where a hazard could <u>affect the health</u> and safety of occupants or conflict with	
	the intended utilization of the property.Use information the city / co. has already	
	obtained • DON'T JUST REFERENCE	
	Make copies and reference (Verifiable)Watch letters to agencies: applicability	-
	 Nothing can be done until the ROF: Úpdate Functionally and Geographically related: Update 	

• Mus

Tiering Projects

- Must publish the criteria used for the process. What will be reviewed and when?
- Generally not good for projects that require a full EA.
- Use of current checklists or HUD's specific checklist
- The publication must state what is being reviewed and what is not.
- The ERR could have multiple Statutory CLs.
- Usually used for OSSFs and Other CE Projects.

Takeaways and latest information

- Start review early Resolution
- Project Description is more detailed than PS
- Verifiable Source documents more is not necessarily better

• Don't make it hard

- Use the worksheets Let HUD say it does not apply
- Letters to agencies activity
- Complete packets send what we ask for
- The person who signs is the one going to court
- The Assessment needs support too
- It's too late after the fact
- BOTTOM LINE IS I'M AVAIALBLE

Questions



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CHAPTER 4

Contract Special Conditions

Pre-Construction

Permit and Approval Certification Form A401

This form is used to list all permits, authorizations, or other written approvals required by state or federal regulations other than TxCDBG requirements. Examples of these approvals include:



Pre-Construction - (Cont.)

Direct Benefit Guidelines

Projects that provide direct benefit to homeowners selected through an
application process must receive approval for the proposed program
guidelines prior to the selection of program recipients and prior to
TDA's release of funds for such activities.

Colonia Street Lighting Funds

- TxCDBG grants that include street improvements in Colonia areas are required to include adequate street lighting in the project.
- If current street lighting in the target area is determined to be absent or inadequate, must demonstrate that between 5% and 15% of the TxCDBG grant funds allocated for street improvements are designated for street lighting.

Projects Involving Model Subdivision Rules/Ordinances (Colonia Fund Only)

 Certain communities are considered "economically distressed areas" and are subject to comprehensive platting requirements known as Model Subdivision Rules.

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Temporary Project Signage

All construction projects utilizing TxCDBG funding must have temporary signage erected in a prominent location at the construction project site.



Projects Requiring Permanent Signage

For any TxCDBG funded public structure or project:

Permanent signage is required for any TxCDBG funded public buildings, park areas, or other structures open to the public, in addition to commercial facilities funded through the TCF Real Estate program.

- Examples:
 Fire stations
 Significant improvements to existing facilities/park areas *if open to* public Community centers
- Fire stations
 Parks
 Pavilions
- Health Centers
 Shelters

Project Requiring Permanent Signage

Shorter language now required of Permanent Signage:

"This project is funded by the Texas Department of Agriculture with funds allocated by the U.S. Department of Housing and Urban Development through the Community Development Block Grant Program."

Proi	iect (Com	pletion

Water Well Projects

Must submit a letter from TCEQ that the constructed well is approved for interim use and may be temporarily placed into

Septic System Replacement Projects

 Must provide documentation that final plans, specifications, and installation of its sewer system improvements (septic systems) have been reviewed and approved by the City or County Health Department through authority granted by TCEQ.

Building, Parking Lot, and Sidewalk Projects

 Must submit documentation that the building, parking lots and/or sidewalks are in compliance with TDLR requirements concerning the elimination of architectural barriers

Required Designs/Plans/Specs

Project Specific:

The Grant Recipient shall receive and maintain a copy of the final project record drawing(s) and/or engineering schematic(s), as constructed using funds under this contract.

- ✓ Digital format
- ✓ The accompanying documentation from the engineer shall include a signed statement of when the map was authorized and that the digital map is a true representation of the original sealed document.

For projects where more than 1 business benefits:

- ✓ TDA may require Tap-In for Texas Capital Fund CDBG projects to show evidence that a National Program Objective met (Form D8)
- ✓ Within one year after project, benefitting businesses asked to use best efforts toward employing LMI
- Grant recipients to provide to each beneficiary business:

 - ✓ A copy of this rule
 ✓ Low and moderate guidelines for the project area
 - ✓ Summary of the proposed TCF infrastructure improvements with map

55

Common Pitfalls

- 1. Fail to erect permanent signage when required
- 2. Failure to submit the final RAS (Registered Accessibility Specialist) Report to TDA.

What's New!

- New language for Permanent Signage
- Septic Tank Replacement uses language from 30 TAC 285.36 regarding filler for replaced or abandoned septic tanks/pits.

Questions:





CHAPTER 5

Procurement Procedures

Methods of Procurement

- Competitive Proposal
 - Procurement of professional and administration services.
- Sealed Bids
 - Procurement of construction.
- <u>Small Purchase</u> (<\$50,000)
- <u>Micro-purchase</u> (<\$2,000 for construction, supplies, or services)
- Non-competitive Proposal

Competitive Proposal

- All professional and administrative services related to TxCDBG projects must be procured competitively, regardless of the source of funds.
- If any part of a contract is paid for with TxCDBG funds, the Grant Recipient must follow the Competitive proposal procedure in Chapter 5.
- Step by Step Procurement in Appendix D and E.

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Competitive Proposal

- 2 CFR 200.319 (a)
- Contractors that develop or draft specifications, requirements, statements of work or invitations for bids or request for proposals must be excluded from competing for such procurements
- Key Open & full competition

Step-by-Step Selection Procedures

- Establish local Selection Review Committee
- · Determine the Scope of Services
- Establish written selection criteria
- Develop RFP package
- Advertise
 - Send in copy to <u>MWBE@texasagriculture.gov</u>
- Distribute the RFPs for Professional Services
- Evaluate and Rate proposals
- · Select the Administrator or Engineer
- Architect, Engineer, and Surveyor must be selected based on qualifications. Then negotiate price with the selected professional service provider.
- Clear the Administrator (SAM's)
- Award contract

Construction Contracts: Sealed Bids

- Procurement of construction, materials, or equipment contracts whose total cost is more than \$50,000
- Sealed bids are publicly solicited and a firm, fixed-price is awarded to the responsible respondent whose bid, conforming with all the material terms/conditions of the invitation for bids, is lowest and best in price

Sealed Bidding

- Prepare bid package
- Comply with Davis-Bacon Act requirements Comply with Davis-Bacon Act requirements
 Confirm wage decision within ten days but not less than five days before bid opening.
 Advertise invitation for bids
 Publish once a week in a newspaper for 2 consecutive weeks prior to bid opening
 Advertising the invitation for bids in the Dodge Report, Texas Contractor, Minority Business Development Center
- - Send copy to

 MWBE@texasagriculture.gov
- · Hold the bid opening
- Clear the contractor on SAM prior to award
- · Award the contract
- Execute the contract

Sealed Bidding

- The Grant Recipient must obtain acknowledgement of receipt from all bidders for any bid addenda issued prior to bid
- Invitation for bids must be published at least once a week for two consecutive weeks in a newspaper published locally. The date of the first publication must be before the 14th day before the date set to publicly open the bids.

DATE OF FIRST PUBLICATIO N 9-1-15	DAY I (Fourteenth day before the date set to publicly open bids.) 9-2-15	DAY 2 9-3-15	DAY 3 9-4-15	DAY 4 9-5-15	DAY 5 9-6-15	DAY 6 9-7-15
DAY 7	DAY 8	DAY 9	DAY 10	DAY II	DAY 12	DAY 13
98-15	9-9-15	9-10-15	9-11-15	9-12-15	9-13-15	9-14-15
DAY 14	BID OPENING					
9-15-15	9-16-15					

Financial Interest Report - Form A503



Submit for all contracts of \$2,000 or more within 30 days of executing the contract:

- ✓ A503
- ✓ Bid Tabulation
- ✓ Bid Schedule

Small Purchase Procurement

- Relatively simple and informal procurement methods to secure construction services, supplies, equipment, or non-professional services that cost, in the aggregate, less than \$50,000 in accordance with state law.
- The Local Government Code **prohibits** separate, sequential, or component small purchases to avoid the competitive bidding requirements.

Construction Contract: Small Purchase Procurement (Cont.)



- Obtain Wage Decision

 > Complete Wage Rate
 Issuance Notice Form
 A702 (If under \$2,000 not
 required)
 Confirm Wage Decision
 > Complete Ten Day
 Confirmation (Form

- A703)
 Contact three vendors

 Submit Small Purchase Procurement Record (Form A504) to assigned Regional Coordinator
- Verify Eligibility Status

 Record on Financial
 Interest Report (Form
- A503) Submit Form A503 to CS and

Micro-Purchases

- Micro-purchases is non-competitive procurement which may be used for supplies or services valued at \$2,000 or less.
- Purchase orders may be awarded without soliciting any competitive quotations if the Grant Recipient considers the costs to be reasonable and local laws and policies do not prohibit this method of procurement.
- Grant Recipient must verify that contractor is not debarred under the System for Award Management (www.SAM.gov).
- TDA will monitor the use of micro-purchases to ensure that they are not being used to circumvent competitive procurement.

(50

Non-Competitive Procurement

- Grant Recipient <u>must</u> obtain written permission from TDA prior to using the Non-Competitive Procurement method.
- All requests for exceptions to competitive procurement requirements must be submitted in writing by the Grant Recipient
- Must qualify according to one of the following exceptions under 2 CFR §200.320(f):
 - . (1) The item is available only from a single source;
 - (2) Public exigency or emergency will not permit a delay resulting from competitive solicitation;
 - (3) TDA expressly authorizes noncompetitive proposals in response to a written request from the non-Federal entity; or
- (4) After solicitation of a number of sources, competition is determined inadequate.

Construction	Contract -	Bonding
---------------------	------------	----------------

- Bid Bond Required by 2 CFR §200.325 (a). Must be for 5% of bid price on contracts greater than \$100,000.
- Performance Bond
 - Required on <u>all</u> public works projects costing more than \$100,000 for counties and cities
- Payment Bond
 - Required on <u>all</u> public works projects costing more than \$25,000 for counties and \$50,000 for cities
 - If a locality fails to obtain a bond from the prime contractor, they become liable for paying workers, subcontractors and material suppliers

Construction Contract - Bonding

- The Community's responsibility to verify bonds are valid and acceptable in accordance with local/State/Federal law
- For instance, pursuant to Texas Insurance Code, if the amount of the bond exceeds \$100,000, the surety company must also hold a certificate of authority from the United States secretary of the treasury to qualify as a surety.

Change Orders

- The Grant Recipient must have sufficient grant or local funds available to meet any increased costs
- Change orders cannot be submitted until the contract is executed. Local Gov. Code 252,
- Change orders may not:
 - 1. Increase the original contract price by more (25%)
 - 2. Decrease the original contract price by more than (25%) for municipalities and (18%) for counties without the consent of the contractor

Change Orders (Cont.)



To request approval, submit:

- request approval, submit:

 Construction Contract
 Charge Order Approval
 Request (Form A505
 now automated)
 Chief local elected
 official's signature on either Form A505 or a cover letter
- ✓ Any necessary supporting documentation ✓ Explanation of any unusual items

Change Orders (Cont.)

- ALL Change Orders must be submitted for review, whether or not the work will be paid with grant or matching funds, so that we have a complete record of the construction contract.
- TxCDBG recommends that the Grant Recipient submit a Change Order **prior** to fully executing it with the construction
- If executed without TxCDBG approval, the Grant Recipient is obligated to pay for any changes that are not approved.
- · Change Orders may also trigger an amendment or modification to the Performance Statement and/or Budget and should be submitted together
- Any difference in price from the Financial Interest Report (Form A503) to the Certificate of Construction Completion (Form A709) must be accounted for on the Change Order.

Common Pitfalls

- Ensure that invitations for bids are published during two consecutive weeks in accordance with state law.
 - ∞TDA cannot waive statutory requirements for published notices.
- Ensure that all required contract provisions and inserts are included in bid packets and contracts.
- Recordkeeping maintain copies of bids and proposals received.



Questions:



CHAPTER 6 Acquisition

Acquisition Laws & Rules

- The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA)
- 49 CFR Part 24
- HUD Handbook 1378 Tenant Assistance, Relocation & Real Property Acquisition
- Section 104(d) of the Housing & Community Development Act

URA Purpose

- To ensure that owners of real property acquired for federal and federally assisted projects are treated fairly and consistently,
- ✓ To encourage and expedite acquisition by agreements with such owners and to minimize litigation
- ✓ To ensure that persons displaced as a direct result of federal or federally assisted projects are treated fairly, consistently and equitably

Acquisition of Real Property

- Acquisition procedures apply to any acquisition of real property for programs and projects where there is Federal financial assistance in any part of project costs.
- Applies to:
 - ✓ Parcels of private or public property acquired for the project
 - ✓ Permanent and temporary easements
 - ✓ Property leased for a period of 15 years or more

Choice Limiting Action

- Cannot acquire any interest in property until environmental has been cleared (24 CFR 58.22)
- If the acquisition occurs before the environmental takes place, TDA cannot pay for such acquisition and will disallow
 - A different location will have to be purchased
- · Option contract is always an option...

Types of Acquisition - Voluntary

Voluntary Acquisition

- No specific site is needed; other properties could be acquired.
- The property is not part of an intended, planned or designated project area where other properties will be acquired within specific time limits.
- Acquiring entity informs the owner in writing that property will not be acquired through eminent domain authority.
- Acquiring entity informs the owner in writing of the property's market value.

Types of Acquisition - Voluntary (Cont.)

Acquiring entity does not have eminent domain authority, for instance:

- Property owner is a governmental entity, such as a school district.
- Economic Development project The acquiring entity's eminent domain authority is limited by law.

Types of Acquisition - Involuntary (Cont.)

- Acquiring entity has eminent domain authority which could potentially be invoked.
- Specific site is required for the project.
- Acquiring entity must provide the landowner with owner rights brochures:
 - When a Public Entity Acquires Your Property
 - Landowner's Bill of Rights (Required under the Texas Property Code)
- Appraisal of Property may be required.

- Donation
- Just Compensation
- · Negotiated Purchase
- Condemnation
 - Proceeding with acquisition through seizure of property using eminent domain authority requires TDA authorization.

Eminent Domain

- Who has Eminent Domain authority?
 - Municipalities and Counties conferred under the Local Government Code.
 - Water Supply Corporations and Water Districts – conferred by the Texas Water Code.
 - Political Subdivisions and various governmental entities.

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Acquisition Steps - Voluntary

Voluntary Acquisition

- Determine parcels needed for project and submit Initial Acquisition Report (Form A600) to TDA.
 - Chief local official must certify that acquisition meets all conditions qualifying it as Voluntary per 49 CFR 24.101(b)(i)-(iv).
 - · Appraisal requirement not applicable.
 - Give alternative site locations
- Notify owner in writing of interest in property and that eminent domain authority will not be used to acquire land.
- 3. Notify owner in writing of estimated market value.

Acquisition Steps - Voluntary (Cont.)

Voluntary Acquisition

- 4. Parties may negotiate the purchase price.
- 5. Ensure environmental review is completed and that TDA has authorized use of grant funds.
 - Failure to comply with HUD regulations could result in disallowed costs.
- 6. Execute sale, lease, or donation agreement and record the deed with the county.

Acquisition Steps - Involuntary

- Determine parcels needed for project and submit Initial Acquisition Report (Form A600) to TDA.
 - Requires TDA approval.
 - If estimated value is \$10,000 or less, request TDA approval for waiver valuation.
- 2. Notify property owner of interest in property and provide owner rights brochures.
- 3. If an appraisal of property is required, notify owner of right to accompany the appraiser.

Acquisition Steps - Involuntary (Cont.)

- 4. Have property appraised, if required.
 - Appraiser must be licensed/certified by state law (Occupations Code)
 - Fee appraiser must be competitively procured according to TxCDBG policy and Professional Services Procurement Act.
- Appraisal <u>must</u> be reviewed by a Review Appraiser.
- 6. Make just compensation offer based on appraisal or according to market value if waiver valuation.
 - Provide owner basis for the offer of just compensation.

Acquisition Steps - Involuntary (Cont.)

Involuntary Acquisition – (Cont.)

- 7. Parties may negotiate the purchase price.
 - If negotiated price exceeds just compensation amount, prepare an Administrative Settlement statement (submit to TDA).
- 8. Ensure environmental review is completed and that TDA has authorized use of grant funds.
 - Failure to comply with HUD regulations could result in disallowed costs.
- Execute sale, lease, or donation agreement and record the deed with the county.

Donation of Real Property

When notifying the property owner of interest in acquiring land, the Acquiring Entity may invite an owner to donate property.

- ➤ Applies to Voluntary and Involuntary procedures.
- ➤ All applicable notices are still required, including notice of just compensation value.
- ➤ Owner must waive right to an appraisal in writing.

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Relocation

- Section 104(d) of the Housing and Community Development Act of 1974 provide for relocation requirements for CDBG funded project.
- Relocation assistance may be required for displaced persons.
 - Displaced Person Any person who moves from the real property or moves his or her personal property from the real property as a direct result of rehabilitation or demolition for a project.
- Procedural regulations found at 49 CFR 24 Subsection C.
- Relocation requirements generally do not apply to Voluntary Acquisition unless there are displaced tenants.

Common Pitfalls

- Do not assume that **owner's** willingness to donate/sell land automatically constitutes Voluntary acquisition.
 - Voluntary or Involuntary determined by potential use of eminent domain authority and whether land is site specific.
- Complete an appropriate level of environmental review and obtain TDA approval to use grant funds before finalizing agreement (see 24 CFR §58.22).
- Acquiring Entity should consult with their legal counsel to ensure compliance with federal and state policies.

Common Pitfalls - (Cont.)

- Ensure that a complete Initial Acquisition Report (Form A600) has been filed with TDA.
 - · Include description and map.
 - Form must be certified by the Chief Elected Official or designee.
 - File updated report with TDA if acquisition is later necessary for the project.
- Include acquisition in the scope of activities of TxCDBG Contract Performance Statement.
- Accurately determine if Acquiring Entity has eminent domain authority.

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Reminder from 2016

- Permits and licenses such as railroad permits do not constitute real property acquisition and therefore, are not subject to URA
- If private to private acquisition, URA does not apply.
 - Environmental might apply.
 - Test if private to private acquisition would not have occurred if not for the federal project, then acquisition must pass environmental scrutiny.



Questions:



CHAPTER 7 Labor Standards

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Labor Standards - Basic Process

- Type of construction Does DBRA Apply?
- Appoint a LSO
- Obtain the proper wage decision (WD): www.wdol.gov
- · Issue the Wage Rate Notice
- Include the Wage Decision in the bid documents
- · Complete the 10 Day Call
- Check contractor for Eligibility (SAMs)
- · Award / Execute the Contract
- Pre-Con conference
- Include the HUD 4010 Fed. Labor Standards Provisions
- · Submit the FIR. (A503)
- Review Payrolls during construction
- Submit COCC / FWCR

Labor Standards - Exemptions

- · Construction contracts of \$2,000 or less;
- Construction contracts of \$100,000 or less are exempt from CWHSSA only:
- Single-family homeowner residences (Making Davis Bacon Work-2006. (Exhibit 2))
- Rehabilitation of residential property designed for fewer than eight families; (Making Davis Bacon Work-2006. (Exhibit 2))
- Demolition and/or clearance activities (for example, debris removal), unless related to construction (demolition and clearance as independent functions are not considered construction);
- Labor/installation charges on equipment or materials purchases, if that portion of the contract is less than 13% of the total cost of the item(s) purchased.
- Construction work performed by the employees of the Grant Recipient (force account) that are engaged on an otherwise covered project; and
- Construction work performed by a public utility extending its own utility system

Construction Types

- HIGHWAY CONSTRUCTION -- Highway projects include the construction, alteration or repair of roads, streets, highways, runways, taxiways, alleys, trails, sidewalks, paths, parking areas, and other similar projects not incidental to building or heavy construction.
- BUILDING CONSTRUCTION -- Building construction generally is the construction of sheltered enclosures with walkin access for the purpose of housing persons, machinery, equipment, or supplies. It includes all construction such as structures, residential structures greater than four (4) stories, the installation of utilities and the installation of equipment, both above and below grade level, as well as incidental grading, utilities and paving. Additionally, such structures need not be "habitable" to be building construction. The installation of heavy machinery and/or equipment does not generally change the project's character as a building.

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Construction Types

- RESIDENTIAL CONSTRUCTION -- Residential projects for Davis-Bacon purposes are those involving the construction, alteration, or repair of single family houses or apartment buildings of no more than four (4) stories in height. This includes all incidental items such as site work, parking areas, utilities, streets and sidewalks.
- HEAVY CONSTRUCTION -- Heavy projects are those projects that are not properly classified as either building, highway or residential. Unlike these classifications, heavy construction is not a consistent classification. Because of this catch-all nature, projects within the heavy classification may sometimes be distinguished on the basis of their particular project characteristics, and separate schedules issued. For example, separate schedules may be issued for dredging projects, water and sewer line projects, dams, major bridges, and flood control projects.

Labor Standards – Implementation Procedures

- Submit the LSO Appt. Form: A701
- Send in the 10 DC PRIOR TO BID OPEN: A703
 - Request for Quotes: "Bid Open" date is DUE DATE for Quotes (change from previous manual)
- Complete the Labor Standards Record (Discontinued)
 F.I.R. (A503)
- Additional Sub Verification (A706 Supp) Discontinued
- Additional Wage Classification as needed A705
- Certificate of Construction Completion A709
- Final Wage Compliance Report A710
- Notice to Assess Liquidated Damages (Sample)(new)
- Waiver Request (Sample) (New)
- SEND TO LABORS INBOX

Things to Remember / New Stuff

- LSO Appt. Form Before anything
- · LSR is no longer used; use the new FIR
- Include the HUD 4010 in Pre-Con or Contract
- FIR for Non DBRA No Bid Open Date / RFQ
- I still have to have this.
- Bid Opening Date change for RFQs from Date of Request to Due Date for quotes
- Additional Wage Classification (AWC) Updated Form (Grouping Classifications together)
- Request a Waiver for L.D. equal to or under \$100.00

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Labor Standards - Common Pitfalls

- Not Sending the LSO appt. form (Change of LSO)
- 10 Day Call being done AFTER bid open/ RFQ
- 10 Day Call being done AFTER contract execution
- THESE ARE NOW FINDINGS FOR BOTH
- Inconsistent Signatures on forms (using stamps)
- Bid Opening Date change between 10 DC and L.S.R.
- Additional Wage Classification (AWC) requests issues (Detail/ Clarity)
- Execution dates different on L.S.R. (F.I.R.) than on the C.O.C.C
- Signatures Missing or persons not authorized to sing
- · Not getting Change Orders in

Common Pitfalls

- Contract Amounts Different
- Dates for LSR/ COCC/ FWCR: Award vs. Execute
- · Sub Contractor Clearance at time of F.W.C.R.
- Employee Interviews You have to do them prove it
- Payrolls not submitted and not in order (use no-work week too)
- Employees interviewed but not on payrolls
- End of Construction / Final Inspection
- End of Construction and Payroll Dates do not match

Questions:



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CHAPTER 10

Civil Rights

What's New!

- 1. Deletes requirement that every resolution must be associated with a contract
- 2. Added Code of Conduct to omnibus resolution (A1014) :
 - ☑ Citizen Participation Plan
 - ☑ Section 3 Policy
 - ☑ Excessive Force Policy
 - ☑ [If Grant Recipient employs 15 or more employees], Section 504 Policy and Grievance Procedures; and
 - ☑ Fair Housing Policy
 - ☑ Code of Conduct Policy

What's New! (Cont.)

3. LEP Plan – Ch. 10 gives more guidance as to when written documents need to be translated using safe harbor requirements given by HUD.

1	Protections	
	Protections for the following classes: Race Color Religion Sex Disability National origin Age Familial Status	
	Civil Rights Officer (CRO) • Select Civil Rights Officer • Best Practice: Local Staff Member • Send Designation including name and title of designated officer to TDA	
	Citizen Participation Plan • Encourage participation in the CDBG Project especially for low to moderate income groups • Requires: • Plan • Grievance and complaint procedures • Notice	

Equal Rights Requirements

- Equal Opportunity
- Section 3
- SBE/MBE/WBE
- Excessive Force
- Section 504*
- Fair Housing
- Limited English Proficiency
- *Required for Grant Recipients with 15 or more employees.

Equal Opportunity

- EO policy/ordinance/resolution
- Include EO Guidelines in bid packets
- For construction contracts including admin and engineering associated with construction> \$10K, include required EO contract language

HUD Act of 1968 - Section 3

Housing and Urban Development Act of 1968, as amended 24 CFR Part 135

To ensure that economic opportunities generated by certain HUD funded projects shall, **to the greatest extent feasible**, and consistent with existing Federal and State laws, **be directed to low- and very low-income persons** (particularly those receiving assistance for housing), and **to the businesses that provide economic opportunities to these persons**

Section 3 Thresholds

- Section 3 Projects include:
 - Construction
 - Professional Services associated with public construction
- \bullet Contractor and subcontractor thresholds all contractors or subcontractors receiving funds in excess of \$100,000
 - For public construction
 - Are subject to requirements of Section 3

Section 3 Goals

- 10% of all Construction contracts awarded to Section 3 businesses,
- · 3% of all Non-construction contracts awarded to Section 3 businesses,
- 30% of new hires are Section 3 persons

Section 3 Policy

- Prepare Section 3 Plan
- Prepare Section 3 Plan
 Include in construction contract > \$100K, required contract language
 Include EO Guidelines in bid packets
 Reporting Requirements:
 Contractor Certificate of Compliance
 Financial Interest Report

- Financial Interest Report
 Sec 3 Annual Report –
 Federal Fiscal Year (Oct 1Sept. 30)

Sample Section 3 Policy
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Participation by MBE/SBE/WBE

- Take affirmative steps Small Businesses & Women & Minority Owned
- Utilize State and Federal Resources:
 - · Minority Business Development Centers
 - Small Business Administration
- Send in published solicitations to:
 - MWBE@texasagriculture.gov

Excessive Force

- Required by 24 CFR 91.325(b)(6)
- ♦ Prohibits use of excessive force against non-violent civil rights demonstrators

Section 504

- \checkmark Prohibits discrimination on the basis of disability
- √ 15 or more employees
- ✓ Notice
 - > Grievance procedures
 - > Civil Rights Officer identified

 - Postings:
 Public postings (city hall/county courthouse and target area with affidavit)
 - >newspaper/publication
 - >public posting (city hall/county courthouse supported by affidavit) and website

Section 504 (Cont.)

- Self Evaluation (Form A1006)
- Use Auxiliary Aids
- Accessible Facilities for projects
 \$50K, coordinate with Texas
 Department of Licensing and Regulation (TDLR)
- Reasonably accommodate

Affirmatively Further Fair Housing

- One activity per contract term
- Best practice: pass an ordinance/proclamation/resolution <u>and</u> conduct one activity
- List of suggested activities in Manual

Limited English Proficiency (LEP)

Plan

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☑ Determine need
for LEP services
☑ American
FactFinder
☑ If LEP needed,
Translate Key
Documents



LEP

Size of Language Group	Recommended Provision of Written Language Assistance		
1,000 or more in the eligible population in the market area or among current beneficiaries	Translated vital documents		
More than 5% of the eligible population or beneficiaries and more than 50 in number	Translated vital documents		
More than 5% of the eligible population or beneficiaries and 50 or less in number	Translated written notice of right to receive free oral interpretation of documents.		
5% or less of the eligible population or beneficiaries and less than 1,000 in number	No written translation is required.		

Applicable Federal Laws

Equal Opportunity

Civil Rights Act – Title VI & VIII

- Age Discrimination Act
- Section 504 of the Rehabilitation Act
- Section 104 of the HCD Act

Handicapped Accessibility

- Section 504 of the Rehabilitation Act
- Architectural Barriers Act
- ADA (Americans with Disabilities Act)



Applicable Federal Laws (Cont.)

Employment and Contracting

- ◆ EEO, Executive Order 11246
- Section 3 of the Housing and Community Development (HCD) Act
- Section 109 of the HCD Act
- Section 504 of the Rehabilitation Act

Excessive Force

 → HUD Program Requirement – 24 CFR Part 91, Sec. 225(b)(5) and Sec. 325(b)(6)

Publications Required

Publications required:

- Complaint/grievance procedures
- If Grant Recipient employs > 15 people, Section 504 grievance procedures
- AFFH

Publication requirements allow either:

- Public posting (courthouse/city hall AND location of target area supported by affidavit); or
- Publishing in newspaper/other publication
- Public Posting (courthouse/city hall supported by affidavit) and website

Discrimination Complaints

- Texas Workforce Commission, Civil Rights Division http://www.texasworkforce.org
- Equal Employment Opportunity Commission http://www.EEOC.gov
- For housing complaints, Texas
 Workforce Commission
 housingcomplaints@Twc.state.tx.us and
 US Dept. of Housing and Urban
 Development

Questions:





CHAPTER 11

Contract Amendments

Reasons for Amendments/Modifications

- Additive or deductible alternates in bid
- Project costs in excess of contract funds
- Change Orders
- Necessary engineering design changes
- TCEQ clearance letter differs from Performance Statement Activities
- Acquisition
- Funds available to extend project

Performance Statement Changes

All changes **must** be related the project.

<u>Limits on Performance Statement Change</u> <u>Requests</u>

Any requested changes in the scope of work will be reviewed to determine if the revised project is supported by the original application.

TDA will not approve requests to add a different or new project or activity that was not included in the application, including a new project proposed because the original project has been determined unsuccessful or not feasible.

Performance Statement Changes (Cont.)

TDA may consider approval of a new project if the Grant Recipient is unable to complete the original project due to either:

- a natural disaster event, documented by presidential or governor's declaration; or
- a decision by a federal or state agency which prevents the contractor from completing the original project.

If the proposed amendment alters the original application score to the degree that the project would not have been recommended for funding based on that criteria, the amendment request will not be approved.

Performance Statement Levels

There are two levels of Performance Statement changes:

- Performance Statement Modification changes the scale of the original project, including changes that increase beneficiaries in the same target area or decrease beneficiaries up to 25%. Also documents minor changes or corrections to the project description.
- Performance Statement Amendment requiring Citizen Participation – changes the scale of the project beyond the original target area, decreases the persons benefiting from the project (greater than 25%).

Documentation Required

The following items are **required for all Performance Statement changes**:

- Contract Change Request Form (Form A-1101);
- Revised Performance Statement, using "track changes" or similar format to indicate all added, deleted, or changed text (submit electronic copy in Word Format, no balloons);
- · Re-evaluation of environmental findings; and
- Revised project maps showing the locations of the original and amended project activities if any change in the project location or target area is proposed.

Track Your Changes	
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Performance Statement Modification

Is this a Modification?		
Will the project as requested serve the same number of beneficiaries as the current Performance Statement? In ochange in beneficiaries, egardiess of quantities, increase in beneficiaries, but no new target area; or decrease in beneficiaries of less than or equal to 25% (based on number of persons or households).	∏Yes	□ No
Are the activities' categories the same as the current Performance Statement?	□Yes	□ No
Does the project still solve the same problem identified in the current Performance Statement?	□Yes	□ No
If the answer to all three questions is "Yes", the requested change may be submit Modification. However, "DA reserves the right to require a full amendment at its if the answer to any question is "No," please submit the requested change as a C Amendment or contact your Contract Specialist for further outdance.	discretion	L

Performance Statement Modification

Each request for a Performance Statement Modification will be reviewed by TDA to ensure that the proposed changes:

- ✓ Do not require an amendment;
- ✓ Do not change the scope of the project, and;
- ✓ Continues to meet a National Program Objective.

If the changes to the Performance Statement will also require a change to the TxCDBG contract Budget, or a change order to the construction contract, these items should be submitted with the Performance Statement request.

Performance Statement Amendment: Requiring Citizen Participation

- Substantial changes to the Performance Statement require full contract amendments
- Amendments only be considered after the citizens of the Grant Recipient have had an opportunity to comment on the proposed changes.
- Citizen Participation is required for amendments that propose changes that do not meet the qualifications for a Performance Statement modification.

Required Documentation: Amendments

In addition to the documents required for Performance Statement change requests, the following items are also required for a contract amendment:

- Confirmation that the project will meet Exhibit C milestones OR a revised Exhibit C proposing a new timeline for completion;
- A resolution from the local governing body (i.e., city council or commissioner's court) that indicating support for the proposed changes; and
- Public notice of the public hearing held regarding the amendment
 - New 2017 public notice needs to include a brief description of the proposed project changes.

Budget Changes

- A Grant Recipient may request to transfer TxCDBG funds between budget categories in order to reflect the actual costs of the project.
- If the changes to the Budget will also require a change to the TxCDBG Performance Statement, or a change order to the construction contract, these items should be submitted with the Budget change request.

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Budget Changes: Limits

- Requests to move TxCDBG funds from construction and/or acquisition activities to Engineering or General Administration activities must be submitted to TxCDBG prior to the date of the final inspection documented on the Certificate of Construction Completion (COCC).
- TDA will not approve a budget change to allow the General Administration activity grant funds to exceed 16% of construction and acquisition/relocation grant funds.
- If a proposed budget change causes the Engineering activity grant funds to exceed 25% of construction and acquisition/relocation grant funds, additional justification must be submitted for TDA approval and may not be approved.

Budget Changes: Documentation Required

The following documentation is **required for all Budget changes**:

- Contract Change Request Form (Form A1101); and
- Revised Contract Budget (Exhibit B), using "track changes" or similar format to Indicate all added, deleted, or changed text (submit electronic copy in Word Format, no balloons)

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Budget Modifications

A Grant Recipient may request to transfer funds between budget categories identified in the Budget without triggering an amendment to the original contract if:

- ✓ The cumulative dollar amount of transfers among budget categories is less than or equal to 20% of the total amount of the contract as specified in Exhibit B of the TXCDBG contract;
- ✓ The transfer of budgeted funds will not change the scope or objective of the project(s) funded through the TxCDBG contract; and
- ✓ If funds are to be transferred into professional services, the total dollar amount in the line item does not exceed the following:
 - o General Administration 16%
 - o Engineering (all line items) 25%.

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A contract budget amendment is necessary whenever a transfer of contract funds between budget categories is greater than 20% of the contract amount, or

- Results in changes in the scope of the project funded.
- A Budget Amendment is also required for budget changes resulting in an engineering budget that exceeds 25% of the total grant construction and acquisition budgeted funds.

Contract Period Extensions

When considering a contract extension amendment, TDA will only consider circumstances clearly beyond the control of the Grant Recipient.

Contract extensions always require a Contract Amendment.

To avoid interruptions to the contract or possible exclusion of reimbursement for project costs, Grant Recipients should submit a request for a contract extension as soon as a delay is foreseen. Contract extension requests should be submitted approximately sixty (60) days prior to the expiration date of the contract.

Contract Period Extensions (Cont.)

A request for contract extension received **less than 30 calendar days** prior to the expiration date <u>will</u> **only be considered** if:

- The project was reasonably expected to be completed within the contract period; AND
- Either a natural disaster event, documented by presidential or governor's declaration, or a decision by a federal or state agency occurred in the 60 days prior to the contract expiration date which prevented the chief elected official from certifying the project's completion. Normal weather conditions are not considered extenuating circumstances.

Extension Request Documentation

The following documentation shall be submitted for a contract extension:

- A revised timeline showing how the Grant Recipient plans to complete the project within the proposed period – the timeline should reflect milestones described in Exhibit C of the TxCDBG contract as well as any other key dates specific to the project; and
- Contract Change Request Form (Form A1101).



Questions:



CHAPTER 12

Contract Closeout

Contract Closeout

Closeout Procedures Begin When...

- CDBG funds have been expended except closeout costs (audit, final 10% administration/**engineering**, other TDA approved costs);
- All project activities described in TxCDBG Performance Statement have been completed;
- TxCDBG contract terms and conditions have been met.

Contract Closeout Final Public Hearing

- · Held after completion of the project;
- Notice is published in the non-legal section of the newspaper with at least 72 hours prior to hearing;
- Hearing held in a convenient location and time (on or after 5:00 p.m.) with accommodations for citizens with disabilities;
- Must meet the needs of non-English speaking residents where a significant number of non-English speaking residents can be reasonably expected to participate.
 - Adhere to LEP Plan

Contract Closeout Documentation

- Project Completion Report (PCR) Form A1200
- Attachments:
 - Publication notice for Final Public Hearing
 Map showing project as actually built
 Section 3 Annual Report (Form A1011)
- Evidence of benefit for work on private property (e.g. utility bills)
- PCR due within <u>60</u> days after the contract end date or if construction is completed prior to contract end date, then PCR is due within 60 days after construction is completed.
- · Email to TDA
- PCR is reviewed by TxCDBG Program staff for accuracy and completeness.

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Contract Closeout

- ✓ Part I: General Reports
- ✓ Part II: Performance Report
- ✓ Part III: Beneficiary Report
- ✓ Part IV: Final Financial Interest Report

Project Completion Report (PCR) Part I: General Reports

Part I: General Reports

- ✓ Total Persons Benefitting
- ✓ Certificate of Expenditures
- ✓ Civil Rights & Citizen Participation
- ✓ Certifications



Project Completion Report (PCR) Part I: General Reports - Certificate of Expenditures

Part I: Certificate of Expenditures

- Reserve funds for eligible third party claims, and /or de-obligated unused contract funds.
- TxCDBG not liable for costs incurred and reserved if costs are not submitted to TDA within 60 days after contract's end date, except:
 - 10% administration (due 30 days after "closeout" letter);
 - Final audit costs (due on Single Audit due date); and
 - Conditional Approval of a Project with pending Regulatory Approval

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Project Completion Report (PCR) Part II: Performance Report

Part II: Performance Report

✓ Actual Accomplishments
✓ HUD Performance Measures



Project Completion Report (PCR) Part III: Beneficiaries Report

Part III Beneficiary Report

- Activities that benefit exactly the same beneficiaries may be reported together
- Activities that benefit a different group of beneficiaries (including subsets) must be reported on a
 - separate Beneficiary Detail Report
 Part III(a) Activities on
 - Public Property
 Part III(b) Activities on
 Private Property
 - Private Property
 First-time public water or
 - sewer service
 Housing rehabilitation or OSSF installation



Project Completion Report (PCR) Part IV: Final Financial Interest Report

Part IV Final Financial Interest Report

- Includes contractors, professional services providers, construction contractors and subs, and suppliers with contracts of \$2,000 or more
- List all contracts and final contract amounts
- If there are subcontractors, use the Contracts with Prime and Sub contracts option

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Acceptance of Closeout Reports

- The PCR and closeout documents are initially reviewed by the TxCDBG Contract Specialist.
- Program Monitor conducts a final quality assurance review of the PCR and determines when contract is administratively complete.

Conditional Project Completion

New - Conditional Project Completion

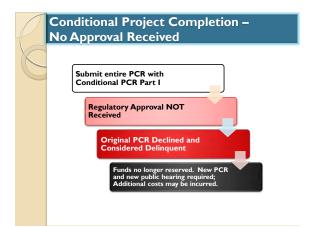
- Previously introduced as a pilot project
- For those projects waiting on Regulatory approval from other agencies such as TCEQ
- Allows closeout to begin before final certification of beneficiaries
- Certifies only that Construction completed

Conditional Project Completion -

- 1. Complete documentation submitted to the regulatory agency **prior to** the submission of the Project Completion Report (PCR), including all required testing or supporting data.
- 2. Public Notice project has not been approved for use by the regulatory agency.
- 3. "Conditional" on PCR

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Conditional Project Completion – Approval by Regulatory Agency Submit entire PCR with Conditional PCR Part I Regulatory Approval Received Submit signed Part I only of PCR and regulatory documentation No additional Public Hearing Proceed with closeout process - Costs Allowed; No Time Issue



Other Conditional Completion Requests

- Extraordinary circumstances
- Prior to final certification of national objective
- Written Request
 - · Other agencies involved
 - Litigation
 - Other circumstances

Other Conditional Completion Requests: Final Acceptance of Project

- Once the pending issues are resolved, submit to TDA:
- Documentation of the resolution (regulatory agency approval received, litigation settlement, etc); and
- Revised Project Completion Report (Part I/PCR), including certifications, signed by the chief local official.

Common Pitfalls

- Certificate of Expenditures does not accurately report amounts of reserved funds or unutilized funds.
- Actual accomplishment on Part II of the PCR does not match final quantities in construction pay estimates.
- Beneficiaries do not match Performance Statement

Questions:





CHAPTER 13

Monitor Review

Role of Program Monitor

- Comprehensive monitoring of Grant Recipient's compliance with program policies.
- Final review of Project Completion Report and closeout documents
- Program oversight
- Provide technical assistance

Compliance Objectives

- Review Grant Recipient's performance for compliance with TxCDBG program requirements.
- Identify and investigate possible fraud and abuse
- · Identify technical assistance needs

New - Risk-Based Reviews

- Grant Recipient self-administered monitoring reviews
- TDA Desk Reviews
- On-Site Reviews

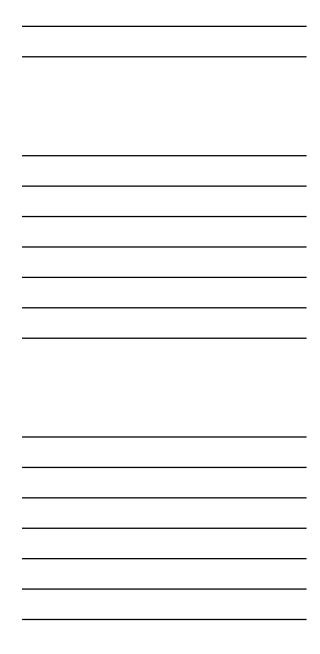
Monitoring Review

- In general, occurs when either:
 - 1. Approximately 75% of total contract funds expended or construction is nearly complete; Contract not previously monitored; construction substantially complete; or
 - 2. Project Completion Report received.
- Other reasons:
 - Need for interim review identified
 - Grant Recipient request Complaint received

 - Program staff request (with management approval)

Self-Monitoring Review

- Risk Assessment Tool Developed
 - Examples of Factors:
 - >\$500K Grant
 - Type of project
 - Prior performance
 - Amount of Match
 - New to TxCDBG program
- Grant Recipient & TxCDBG Certified Administrator must conduct and certify self-review.
- Concurrent Review of Financial Management Records by TDA
- 10% Selected for Desk Review



Self-Monitoring Review - Steps

- 1. Grant Recipient notified
- 2. TDA requests documentation

 - Financial ManagementSelf-monitoring checklist
- 3. TDA reviews financial management records & may notify Grant Recipient of corrective action required
- $4\,.$ Acceptance by TDA following receipt of certified results and completed review of financial records

Desk Review

- 1. Usually for medium risk
- 2. Part of 10% low risk
- 3. Interim review
- 4. TDA's discretion

Desk Review

- 1. TDA notifies Grant Recipient & requests documents
- 2. TDA reviews all records for compliance
- $\label{eq:continuous} 3.~\text{TDA follow up within 30 days of desk} \\ \text{review with written report}$

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On-site Review

- 1. TDA policy requires on-site review
- 2. Risk assessment results in a high risk rating and at least 50 % TxCDBG funds drawn.
- 3. Complaint received or serious matter
- 4. TDA reserves the right to conduct on-site

Monitor Review Report

- Following the review, attempt to resolve preliminary findings.
- Non-Compliance Letter

 - Details findings and/or concerns
 Provides resolutions and/or recommendations to resolve findings and/or concerns
 Resolution of a finding may require a corrective action plan
 Finding may result in disallowed costs
- The Grant Recipient must provide a complete response in writing within $\underline{30}$ days from the date of the findings letter.

Decision Categories

- ✓ In Compliance
- ✓ Substantially the same as Performance Statement
- ✓ Concerns
- ✓ Technical Assistance Provided
- ✓ Findings require Corrective Action

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Non-compliance Procedures

- ✓ TDA send Monitor Review Report within 30 days (desk review and on-site)
- ✓ Grant Recipient needs to respond w/n 30 days or date specified
- ✓ Failure to resolve non-compliance
 ✓ Funds on hold/deoblig
 ✓ Disallowance of costs

 - ✓ Reduction of admin fees



Questions:





CHAPTER D

Texas Capital Fund

Texas Capital Fund - Section D

Infrastructure & Real Estate Programs

- Provide funds to eligible Grant Recipients for infrastructure and/or real estate improvements
- Supports a specific business (either a forprofit or a non-profit entity)

Eligible Use of Funds

- Acquiring, constructing, reconstructing, rehabilitating, or installing commercial or industrial buildings, structures, and other real property improvements;
- Railroad spurs or similar extensions by local Grant Recipients and sub-recipients;
- · Private and Public Infrastructure;
- · Assisting a private, for-profit business; and
- Providing economic development services in connection with otherwise eligible CDBG economic development activities

LMI (Low/Mod) Jobs National Program Objectives

- Create or retain permanent, full-time jobs where at least 51% of the jobs involve the employment of low and moderate income (LMI) persons
- Example: Grant Recipient obligated to create 30 jobs → 30 x .51 = 15.3 → 16 LMI jobs must be created
- If retain jobs, evidence that jobs would have been lost without CDBG assistance and 51% are LMI
- Document income levels by certifications, referrals, or census tract data. Income limits can be obtained from TDA.

Documenting Jobs

Job creation requirements are computed on a Full Time Equivalent (FTE) basis as follows:

→ Full time employee status requires a minimum work schedule

- of 35 hours per week
- Part time employee status requires a minimum work schedule of 20 hours per week two part time employees equal one
- ➤ Employment must be consistent.

For an employee to be considered towards job creation requirements, the person must:

Be employed at least 30 days prior to the submittal of closeout

- documents or contract expiration, whichever comes first; and

 Be employed at the location identified in the TxCDBG contract
 Performance Statement.

Documenting Jobs (Cont.)

Jobs \underline{not} eligible to meet the National Objective include:

- Seasonal jobs,
- Temporary jobs,Contract labor jobs, and
- Jobs held by principals of the Benefitting Business(es).

Documenting Jobs -Transferring **Employees (Cont.)**



For Companies with Multiple Locations

- ➤ Up to 20% Newly Created Jobs to be filled by Transferred Employees
- > Must identify employee replacing Transferred Employee

Documenting Jobs – Transferring Employees (cont.)

- Use either Payrolls or Self-Certification
 - If Payroll:
 - Provide starting payroll records showing all locations within 50 mile radius & Master Spreadsheet of all employees
 - · Final payroll & employees at both locations
 - If Self-Certification:
 - · TCF Survey Questionnaire D7
 - · Starting /Ending payrolls for Project Location
 - For presumed LMI status (as found in census tract), employee responses used to determine LMI status

Quarterly Reporting Requirements

Due the 20th of May, August, November & February:

- Quarterly Employee Certification Report (ECR) (Form D5)
- Texas Workforce Commission's (TWC) Texas Employer's Quarterly Report (first page)
- NEW: no longer required Quarterly Progress Report D9
- Job creation documentation both Business and Grant Recipient

Contract Special Conditions

For Release of Funds – the Basics:

- Items listed in Chapter 2
- Starting Payrolls for the Benefitting Business(es) and other locations within a 50 mile-radius of the project location
- Agreement between Grant Recipient and Benefitting Business including checklist
- Repayment Agreement between Grant Recipient and Benefitting Business or TDA (if applicable)
- For Real Estate Improvements: Lease Agreement between Grant Recipient and Benefitting Business

Contract Special Conditions (Cont.)

In addition to Ch. 2 requirements, for construction or real estate activities, $\emph{if applicable}$:

- Loan Agreement between Benefitting Business and a lender for private funding required to complete the project
- Environmental Site Assessment
- For Infrastructure Improvements: Evidence of the Start of Building Construction
- For Real Estate Improvements:
 - Tri-Party Agreement between Grant Recipient, Benefitting Business, and a lender
 - ✓ Appraisal for property to be purchased
 - ✓ Evidence of Flood Insurance for property to be purchased ✓ Evidence of the owner's Title Insurance commitment for
 - ✓ Evidence of the owner's Title Insurance commitment for property to be purchased

Funds Committed by Business

- Work completed on private property and entirely with private funds may be excluded from many federal and program requirements; some federal regulations still apply.
- > Examples of federal requirements that could apply:
 - · Environmental review
 - Davis-Bacon Labor Standards
 - · Competitive Procurement Requirements
 - · Acquisition Requirements

Funds Committed by Business (Cont.)

- Davis-Bacon Labor Standards requirements apply to the entire construction contract.
- If any acquisition of real property is required to meet the job creation/retention.
- If funds are used for materials or service contracts, even if the contract is primarily funded through private investment competitive procurement requirements apply.

Evidence of Occupancy

Notify TDA of the date that the business occupies the project <u>site</u> benefitting from the TCF funded infrastructure within 60 days of occupancy.

- Certificate of Occupancy
- If a Certificate of Occupancy is not required by local authority:
 - submit a letter from a third party licensed professional approved by TDA who is knowledgeable about required safety standards stating that a formal Certificate of Occupancy is not required and certifying the date that the benefitting business was approved to use the facility and/or improvements funded through the TCF grant.
- Should occur prior to the business starting operations

Evidence of Occupancy (Cont.)

The date of occupancy will determine:

- the first date that jobs created or retained by the project may be considered eligible; and
- the date on which the first payment is due to TDA under the Repayment Agreement (3 months after the date of occupancy).

Repayment Requirements

TCF monies awarded for real estate improvements and private infrastructure awards

- Usually requires repayment
- Excludes administration and engineering

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Repayment Requirements

Real Estate Improvements - are intended to be owned by the GR and **leased** to the business and require full repayment. Payments repaid by the business through a lease agreement.

- intertri.
 minimum three year lease period or until the TCF contract between
 the Grant Recipient and the Department has been satisfactorily
 closed (whichever is longer);
 lease period not to exceed twenty (20) years or ten (10) years for

- lease period not no exceed (Wenty (20) years or ten (10) years i awards less than \$30,000:
 no interest;
 minimum monthly payment not less than \$500; and payments begin the first day of the third month following the construction completion date.

 Optional: purchase option, if the option is effective after the patients of the construction of the construc
- minimum five year ownership/dilution requirement, and if the purchase price equals (at a minimum) the remaining principal amount originally funded by the TCF which has not been recaptured

Repayment Requirements (Cont.)

Private Infrastructure Improvements

Infrastructure that will be located on the business site, or on adjacent and/or contiguous property to the site that is owned or leased by the business, requires full repayment.

Grant funds are repaid by the business through a repayment agreement with the following terms:

- no interest;
- → not to exceed twenty (20) years or 10 years for awards less than \$300,000;
- minimum monthly payment not less than \$500; and
- > payments begin the first day of the third month following the construction completion date.

Contract Special Conditions – Prior to Close-out

The following items are required to be submitted no later than the date that the Project Completion Report is submitted.

1. Texas Department of Licensing and Regulation final approval

- 2. Hazard and Liability Insurance;
- 3. Final Payroll Report for the Benefitting Business
 - a) Include all employees that were working for the business prior to the execution date of the Grant Recipient TCF contract AND all newly hired employees
 - b) The period reported on the final payroll must be at least 30 days prior to the TCF contract end date, but no more than 30 days prior to the date that closeouts are submitted if the closeouts are submitted before the contract expires.

 a) Show that employees have been on the job for no less
 - than one (1) month.

Contrac	t Special C	Conditions -
Prior to	Close-out	(Cont.)

c) For **each employee** the report must contain at a minimum:

Full name;

- A unique Employee Identification Number, which must not include all or part of the employee's Social Security Number;
- ✓ Full-time and Part-time employment status;
- ✓ Date Hired;
- ✓ Wages; and
- ✓ Hours Worked.
- 4. Family Income/Size Certification (Form D7) for each LMI employee.

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- ☑The Grant Recipient must submit the TCF Project
 Completion Report (PCR) (Form D1200) with
 attachments no later than 60 days after the contract
 end date.
- ✓ 2 ways to report jobs created on PCR
 ✓ Jobs creation and Contract Compliance report jobs as described in Section D.1.1.
 ✓ Job creation and HUD requirements uses HUD formula based on both positions and hours worked. Used only for HUD reporting
- purposes.

 Any business that does not gather, complete and provide this data to both the Grant Recipient and TDA will not satisfy the National Program Objective to benefit low and moderate income families

Downtown Revitalization & Main Street Programs

The TCF Main Street Improvements and Downtown Revitalization Programs provide funds to eligible cities for infrastructure improvements in the central business district. These programs address the National Program Objective (NPO) of aiding in the elimination of slum or blighted areas.

Slum/Blight National Program Objectives

Economic development activities in the Main Street Improvements and Downtown Revitalization programs must qualify under the Slum/Blight National Program Objective Area Basis.

- The infrastructure improvement activity must take place in an area that has been designated by the Grant Recipient as meeting a definition of a slum, blighted, deteriorated or deteriorating area under state or local
- Has a substantial number of deteriorated or deteriorating buildings or the public improvements are in a general state of deterioration; and
- The assisted activity must address one or more of the conditions that contributed to the deterioration of the delineated area.

Closeout - Downtown Revitalization and Main Street Programs

- The Grant Recipient must submit the TCF Project Completion Report (PCR) (Form D1200) with attachments no later than 60 days after the contract end date.
- Main Street and Downtown Revitalization programs require applicants to close an existing grant contract prior to submitting an application for new funding, regardless of extensions granted.
 - Grant Recipient MUST submit complete closeout documentation no later than 60 days before the application deadline in order to allow for a thorough review of the documents and completion of a monitoring review.

Questions:



THAT'S ALL FOLKS!	