

# HEART OF TEXAS COUNCIL OF GOVERNMENTS REGIONAL REVIEW COMMITTEE GUIDEBOOK (For Applicants) 2019-2020 TxCDBG Program

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#### PART I – INTRODUCTION

## HEART OF TEXAS COUNCIL OF GOVERNMENTS REGIONAL REVIEW COMMITTEE GUIDEBOOK

#### 2019-2020 TEXAS COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

The Heart of Texas Regional Review Committee (RRC) Guidebook has been prepared in accordance with the 2019 TxCDBG Action Plan and the 2019-2020 Regional Review Committee Scoring and Training Guidelines for the Community Development Fund. The Guidebook provides eligible applicants from the Heart of Texas Council of Governments (HOTCOG) region with the application guidelines necessary to be scored under the Heart of Texas RRC Scoring Criteria.

After the Heart of Texas RRC Guidebook has been published on the website of the Texas Department of Agriculture (TDA) any questions regarding the RRC or the Guidebook should be directed in writing to:

Suzanne Barnard State Director, Community Development Block Grant Program

Office of Rural Affairs
Texas Department of Agriculture
P.O. Box 12847
Austin, TX 78711
suzanne.barnard@TexasAgriculture.gov | 512.463.6612

# PART II HEART OF TEXAS COUNCIL OF GOVERNMENTS RRC APPROVED ACTIONS

- 1. The HOTCOG RRC held its required Public Hearings on May 21, 2018 and on June 4, 2018 to hear public comments on the proposed objective scoring criteria, and to approve the RRC Guidebook, project priorities and the objective scoring criteria.
- 2. The RRC selected the Heart of Texas Council of Governments as support staff to develop and disseminate the RRC Guidebook, calculate RRC scores and provide other administrative support as needed.
- 3. The RRC established the maximum grant amounts for the region:

Single Jurisdiction: \$300,000Multi-Jurisdiction: \$350,000

4. The RRC did not establish set-asides for housing and non-border Colonia projects.

# PART III HEART OF TEXAS COUNCIL OF GOVERNMENTS SUMMARY OF SCORING CRITERIA

Total Points by HOTCOG: 180 points

- 1. Need for the Project: 44 points
  - Excluding Texas Capital Fund, Planning/Capacity Building Fund, Small Towns Environmental Program (STEP) Fund, and Disaster/Urgent Need funding, what is the total amount of TxCDBG funds during the last 3 cycles of r TxCDBG CD Cycles (2013-2014 2015-2016 2017-2018). (44 Points Maximum)
- 2. Local Effort: <u>54 points</u>
  - What is the match amount? [Match Amount / TxCDBG Funds Requested] (36 Points Maximum)
  - Has the applicant or the service provider increased the appropriate utility (water or sewer) rate and/or the ad valorem tax rate above the effective tax rate between January 1, 2016 and January 1, 2018 (30 calendar days prior to the application due date of February 1, 2019) (If a utility rate, must be a rate applying to water if a water project, sewer if a sewer project, water or sewer of a water and sewer project). Projects that include no water and/or sewer component will not be eligible for the full 10 points. (18 Points Maximum)
- 3. Impact of the Project: 53 points
  - Does the project address a target area of a city, county, or service-provider area, or is the project providing city-wide, county-wide, or service-area-wide benefit (hereafter referred to as 'area wide')? (9 Points Maximum)
  - What is the cost per low-to-moderate income (LMI) beneficiary for each applicant's jurisdiction in comparison to the average cost per low-to-moderate income beneficiary for all applicants? (18 Points Maximum)
  - What is the activity to be funded? (26 Points Maximum)
- 4. Community Need/Distress: 29 points
  - What is the poverty rate (poverty percentage) of the census geographic area? (15 Points Maximum)
  - What is the per capita income of the census geographic area? (14 Points Maximum)

### NEED FOR THE PROJECT 44 POINTS

1. Excluding Texas Capital Fund, Planning/Capacity Building Fund, STEP Fund, and Disaster/Urgent Need funding, what is the total amount of TxCDBG funds awarded during the last 3 cycles of the two-year TxCDBG Cycles (2013-2014) (2015-2016) (2017-2018) (44 Points Maximum) SCORE

Methodology: The TDA Tracking System Report will be reviewed to determine the total amount of TxCDBG funds awarded from TxCDBG funds awarded during the period of the last 3 cycles of the two-year TxCDBG cycles. The TDA Tracking System Report will exclude Planning / Capacity Building Fund, Texas Capital Fund, STEP Fund, and Disaster/Urgent Need funding. Projects that include multiple jurisdictions - the applicant with the largest percentage (%) of beneficiaries will be considered the applicant of record.

The Applicant has not received any funding during the previous 3 cycles of the TxCDBG two-year cycles	44 Points
The Applicant has been funded once (1x) during the previous 3 cycles of the TxCDBG two-year cycles	31 Points
The Applicant has been funded twice (2x) during the previous 3 cycles of the TxCDBG two-year cycles	17 Points
The Applicant has been funded three times (3x) during the previous 3 cycles of the TxCDBG two-year cycles	0 points

Data Source: TDA Tracking System Report

Information Needed From Applicant to Score: Contract no(s) As Many As Applicable

TxCDBG Cycle 2013-2014 Contract No.

TxCDBG Cycle 2015-2016 Contract No.

TxCDBG Cycle 2017-2018 Contract No.

# LOCAL EFFORT POINTS

1. What is the match amount? [Match Amount / TxCDBG Funds R	equested] (36 Points Maximum) SCORE
<b>Methodology:</b> If the project serves beneficiaries for applications surfor beneficiaries for the entire county, the total population of the courarea of the county with a target area of beneficiaries, the population county. For county applications addressing water and sewer improve on the actual number of beneficiaries to be served by the project actual applicant with the largest percentage (%) of beneficiaries will be contained to the county of the project actual population.	anty is used. If the project is for activities in the unincorporated category is based on the unincorporated residents for the entire ements in unincorporated areas, the population category is based ivities. For projects that include multiple jurisdictions, the
Applicant(s) population equal to or less than 1,500 according to the	
<ul> <li>Match equal to or greater than 5% of grant request 36 points</li> <li>Match at least 4% but less than 5% of grant request 19 points</li> <li>Match at least 3%, but less than 4% of grant request 13 points</li> </ul>	<ul> <li>Match at least 2%, but less than 3% of grant request 7 points</li> <li>Match less than 2% of grant request 0 points</li> </ul>
Applicant(s) population equal to or less than 3,000 but over 1,500 ac	
<ul> <li>Match equal to or greater than 10% of grant request 36 points</li> <li>Match at least 7.5% but less than 10% of grant request 19 points</li> <li>Match at least 5%, but less than 7.5% of grant request 13 points</li> </ul>	<ul> <li>Match at least 2.5%, but less than 5% of grant request 7 points</li> <li>Match less than 2.5% of grant request 0 points</li> </ul>
Applicant(s) population equal to or less than 5,000 but over 3,000 ac	ccording to the 2010 Census:
<ul> <li>Match equal to or greater than 15% of grant request 36 points</li> <li>Match at least 11.5% but less than 15% of grant request 19 points</li> </ul>	<ul> <li>Match at least 7.5%, but less than 11.5% of grant request 13 points</li> <li>Match at least 3.5%, but less than 7.5% of grant request 7 points</li> <li>Match less than 3.5% of grant request 0 points</li> </ul>
Applicant(s) population over 5,000 according to the 2010 Census:  • Match equal to or greater than 20% of grant request 36 points  • Match at least 15% but less than 20% of grant request 19 points  • Match at least 10%, but less than 15% of grant request 13 points	<ul> <li>Match at least 5%, but less than 10% of grant request 7 points</li> <li>Match less than 5% of grant request 0 points</li> </ul>
<b>Data Source:</b> Applicant Match: <u>SF 424 and Resolution and/or Condata Summary File 1 Table P1</u> County Unincorporated Water/Sewe	
Information Needed from Applicant to Score: Applicant population Beneficiaries:Applicant TxCDBG Amount: \$	

2. Has the applicant or the service provider increased the appropriate utility (water or sewer) rate and/or the ad valorem tax rate above the effective tax rate between January 1, 2017, and January 1, 2019 (30 calendar days prior to the application due date of February 1, 2019). (If a utility rate, must be a rate applying to water if a water project, sewer if a sewer project, water or sewer if a water and sewer project.) Projects that include no water and/or sewer component will not be eligible for the full 18 points. (18 Points Maximum) SCORE \_\_\_\_\_\_

	Mark As Applicable: Increase in Utility (Water or Sewer) Rate: Increase in Ad Valorem Tax Rate Above the Effective Tax Rate:	YES	<u>NO</u>
18 Points	Increased <b>both</b> the appropriate utility rate <b>and</b> the ad valorem tax r. 2017, and January 1, 2019 (30 calendar days prior to the application		•
14 Points	Increased <b>either</b> the appropriate utility rate <b>or</b> the ad valorem tax ra 2017, and January 1, 2019 (30 calendar days prior to the application		<b>*</b>
0 Points	<b>Neither</b> increased the appropriate utility rate <b>nor</b> the ad valorem ta: 1, 2017, and January 1, 2019 (30 calendar days prior to the application)		

EXAMPLE 1	EXAMPLE 2	
<b>Both</b>	<u>Either</u>	
Increased appropriate utility rate YES	Increased appropriate utility rate	YES
Ad valorem tax rate above the effective tax rate YES	Ad valorem tax rate above the effective tax rate	NO
Applicant would receive 18 points	Applicant would receive 14 points	

**Methodology:** Applicant information related to a utility rate or ad valorem tax rate above the effective tax rate will be reviewed and points will be assigned. Applicant must provide the official public record to document that a utility rate or the ad valorem tax rate above the effective tax rate was higher on the day January 1, 2019 (30 calendar days prior to the application due date of February 1, 2019) (Day) than it was two years before the Day.

The utility rate increase by the applicant or the service provider must be associated with the project submitted for TxCDBG funding. Example: If the project is water, then the water rates must have been raised during the applicable period. However, if the application for TxCDBG funding is for both water and sewer projects, then the applicant will receive the points according to the appropriate

scoring category if one of the rates was increased. To receive the maximum points, the ad valorem tax rate above the effective tax rate must have also been increased.

If the applicant's request for TxCDBG funding is not for a water or sewer project, then the applicant will be evaluated for scoring purposes based on an increase in the ad valorem tax rate above the effective tax rate. The applicant will not be able to receive the maximum points if funding is being requested for a non-water or non-sewer project. Example: If the request for TxCDBG funding is for road improvements, then the documentation related to an increase in the ad valorem tax rate above the effective tax rate will need to be submitted by the applicant to receive 14 points.

If the application is for multiple projects that includes a water or sewer project and another eligible activity, i.e. street repair and water, documentation must be provided that shows one of the appropriate rates was increased in the last two-year period, i.e. tax rate or water rates to receive 14 points. To receive the maximum 18 points, the water or sewer rate and the ad valorem tax rate above the effective tax rate must have been increased during the specified period.

#### **Data Source:**

Rate Increase: Official public record of action of the appropriate governing body (examples: ordinance or resolution, not minutes)
Project Submitted: CD Application Table 1 Verified by TDA
Ad Valorem Tax Rate Above Effective Tax Rate: Form HOTCOG TxCDBG 2018-1, filled out, signed/attested by Tax Assessor-Collector.
Information Needed From Applicant to Score:  Project(s) request for TxCDBG funding is for (mark as many as applicable): WaterSewerAll Other Eligible Activities
Rate Increase:  Utility Rates as of two years and January 1, 2019 (30 calendar days prior to the application due date of February 1, 2019):  Utility Rates as of January 1, 2019 (30 calendar days prior to the application due date of February 1, 2019):
Ad Valorem Tax Rate Increase over Effective Tax Rate:
Effective Ad Valorem Tax Rate for 2016, based on tax rate in 2015, if 2016 rate adopted after December 31, 2015:
Ad Valorem Tax Rate adopted for 2016, if adopted after December 31, 2015:
Effective Ad Valorem Tax Rate for 2017, based on tax rate in 2016:
Ad Valorem Tax Rate adopted for 2017:
Effective Ad Valorem Tax Rate for 2018, based on tax rate in 2017:
Ad Valorem Tax Rate adopted for 2018, if adopted before January 1, 2019 (30 calendar days prior to the application due date
of February 1, 2019):

### IMPACT OF PROJECT 53 POINTS

1. Does the project address a target area of a city, county, or service-provider area, or is the project providing city-wide, county-wide, or service-area-wide benefit (hereafter referred to as 'area wide')? (9 Points Maximum) SCORE
(number of beneficiaries) / (total population of city, county, or service-provider area) x 5 = SCORE
<b>Methodology:</b> CD Application National Objective Data Form verified by TDA will be reviewed and points will be assigned. If the application addresses a combination of target area project(s) and 'area wide' project(s), then the points will be assigned based or the largest number of beneficiaries for either the target area project(s) or 'area wide' project(s) (beneficiaries for multiple target areas will be combined.)
For example: A city and county submit a multi-jurisdictional application for both county multiple target area benefit projects and a city-wide benefit project. The city-wide project service 3,000 beneficiaries. If the total number of beneficiaries from the target areas is greater than 3,000, the application is treated as an application for a target area. If the total number of beneficiaries from the target areas is less than 3,000, the application is treated as an application for 'area wide' benefit.
Projects that have scattered beneficiaries throughout the city or county or entire area of a service provider where a specific target area is not identified the project(s) will be considered 'area-wide'. Examples of these types of projects: a septic tank replacement project that will serve beneficiaries throughout the county or housing rehabilitation that will provide benefit to low-to-moderate income persons located throughout a city.
Data Source: Total Population, Cities and Counties: <u>CD Application National Objective Data Form Verified By TDA and 2010 census data table showing applicant's total population.</u> Total Population, Service Provider Area: <u>Clear Map of the Entire Service Area of a Service Provider, census map showing applicable census places or tracts, and 2010 census data table showing total population of all applicable census places or tracts, 2010 Census Summary File, P1. Number of Beneficiaries: <u>CD Application Table 1 Verified by TDA</u></u>
Information Needed From Applicant to Score:  Target area:YesNo  'Area wide' Entire city, county, or service-provider area:YesNo

	ost per low-to-moder erate income benefici	•	•			-	o the average cost
all applicants. Tapplicant's CPL Amount / Total in project CPLMIB the % CPLMIB CPB by 30 and sallowed points w	This score is determined the calculation considers MIB is determined by LMI Benes) covered by the sum of the Confrom one to determine the coupled at the result of the capped at the result of the cap	ders the difference y dividing the tot by the project. The PB of all applica the Absolute B ine the final scor	e in the applicant cal TxCDBG projection for the percent "% of the other of the control of the c	's CPLMIB to ect amount by CPLMIB" is um of CPLMID (ABS CPB = 1)	the average the total nut then determ B). Next, us 1 – "% of C	e CPLMIB for all a mber of LMI bene ined by dividing t sing one (1) as a b PLMIB"). Finally	applicants. The ficiaries (Project he applicant's ase value, subtract y, multiply the ABS
<b>EXAMPLE:</b>							
CPLMIB		Total Poin	ts Available:	10			
Applicant	Project Amount	Tot LMI Benes	CPLMIB	% CPLMIB	ABS CPB	ABS CPB Spread	
Applicant A	\$300,000.00	4,804	\$62.45	0.0058	0.9942	•	
Applicant B	\$300,000.00	243	\$1,234.57	0.1150	0.8850	6.550	
Applicant C	\$300,000.00	399	\$751.88	0.0700	0.9300	7.900	
Applicant D	\$300,000.00	713	\$420.76	0.0392	0.9608	8.824	
Sum 25 Other Applicants	\$7,196,795.00	21,763	\$8,267.25				
Sums			\$10,736.91	1.0000			
(Project Amount / T	Cotal LMI Benes)   (CPL	LIMB / Sum of CPLI	(MB)   (1 - % of CP)	LIMB)   (ABS C	CPB * 30 - 20)		
Information Ne	Table 1 Verified By eded From Applica Moderate Income Ber	nt to Score:					
1 otal Project An	nount TxCDBG Only	y: ֆ					

2. What is the activity to be funded? (26 Points Maximum) SCORE

### WATER PROJECTS

•	First-time public water service to an area that includes more than 25 low to moderate income new residential connections <u>as evidenced</u> <u>by approved TDA Survey Tabulation Form</u>	26
•	Applicant is addressing deficiencies cited in an <u>active Agreed Order/Enforcement Order</u> between January 1, 2016 and January 1, 2018 (30 calendar days prior to the application due date of February 1, 2019) with fines included, <u>documented through Form HOTCOG TxCDBG 2018-2</u>	26
•	Applicant is addressing deficiencies cited in an <u>active Agreed Order/Enforcement Order</u> between January 1, 2016, and January 1, 2018 (30 calendar days prior to the application due date of February 1, 2019) without fines included, <u>documented through Form HOTCOG TxCDBG 2018-2</u>	24
•	First-time public water service to an area that includes 11 to 25 low to moderate income new residential connections <u>as evidenced</u> <u>by approved TDA Survey Tabulation Form</u>	23
•	First-time public water service to an area that includes 10 or fewer new low to moderate income new residential connections <u>as evidenced by approved TDA Survey Tabulation Form</u>	21
•	Applicant is addressing deficiencies cited in the most recent <u>Texas Commission on Environmental Quality (TCEQ)</u> water system <u>notice of violations letter</u> between January 1, 2016, and January 1, 2018 (30 calendar days prior to the application due date of February 1, 2019), <u>documented through Form HOTCOG TxCDBG 2018-3</u>	19
•	Water improvements that are still needed to meet state minimum standards cited in the most current <u>TCEQ water system</u> <u>inspection</u> <u>letter</u> and the conditions cited still exist, <u>documented through Form HOTCOG TxCDBG 2018-3</u>	17
•	Water improvements to meet state minimum standards, and the conditions still exist, <u>documented through Form HOTCOG</u> <u>TxCDBG</u> <u>2018-3</u>	16
•	Other eligible water activities	24
(m	ore on next page)	

### **SEWER PROJECTS**

•	First-time public sewer service to an area that includes more than 25 low to moderate income new residential connections <u>as evidenced</u> <u>by approved TDA Survey Tabulation Form</u>	26
•	Applicant is addressing deficiencies cited in an <u>active Agreed Order/Enforcement Order</u> between January 1, 2016, and January 1, 2018 (30 calendar days prior to the application due date of February 1, 2019) with fines included, <u>documented through Form HOTCOG TxCDBG 2019/20-2</u>	26
•	Applicant is addressing deficiencies cited in an <u>active Agreed Order/Enforcement Order</u> between January 1, 2016, and January 1, 2018 (30 calendar days prior to the application due date of February 1, 2019) without fines included, <u>documented through Form HOTCOG TxCDBG 2018-2</u>	24
•	First-time public sewer service to an area that includes 11 to 25 low to moderate income new residential connections <u>as evidenced</u> <u>by approved TDA Survey Tabulation Form</u>	23
•	First-time public sewer service to an area that includes 10 or fewer low to moderate income new residential connections <u>as evidenced</u> <u>by approved TDA Survey Tabulation Form</u>	21
•	Applicant is addressing deficiencies cited in a <u>Texas Commission on Environmental Quality (TCEQ)</u> sewer system notice of <u>violations letter</u> between January 1, 2016, and January 1, 2018 (30 calendar days prior to the application due date of February 1, 2019) and the conditions cited still exist, <u>documented through Form HOTCOG TxCDBG 2018-3</u>	17
•	Wastewater improvements to meet state minimum standards, <u>documented through independent quantifiable information</u> , <u>such as engineering study or engineering letter</u> , and the conditions still exist	16
•	Wastewater system improvements to address sewer system overflows, blocked sewer lines, unauthorized discharges, or inflow and infiltration problems documented through Form HOTCOG TxCDBG 2018-3	14
•	Other eligible sewer activities	12
	THER PROJECTS her eligible activities	0

**Methodology:** Data source information will be reviewed to determine if the project submitted is for water or sewer first-time service. For multiple project activities, the points will be assigned based on the criteria below, even if some of the activities are non-water and non-sewer activities.

**Data Source:** <u>Underlined text indicates Data Source(s) required to document scoring category; TDA Project Summary</u>

**Information Needed from Applicant to Score:** <u>Underlined text indicates Data Source(s) required to document scoring category</u>

### COMMUNITY NEED / DISTRESS 29 POINTS

1. What is the poverty rate (poverty percentage) of the census geographic area? (15 Points Maximum) SCORE
<b>Methodology:</b> Poverty rate may be determined by reviewing the American Community Survey Census data for the census geographic area. Once this information is obtained for each applicant, the poverty rate for each applicant is calculated by dividing the population from which poverty persons was determined by the total number of persons at or below the designated poverty level. Once this has been determined, the average poverty rate of the applicants is determined by dividing the sum of all poverty rates by the number of applicants. Next, a base is determined by multiplying the average poverty rate by a constant such as 1.25 to represent 125%. The poverty rate is then divided by the base for each applicant to determine their poverty factor. Finally, to determine scores the poverty factor for each applicant is multiplied by the total maximum allowable points. Any applicants exceeding the total allowed points will be capped at the maximum.
For example, a region has five applicants. The average rate of the five applicants is .2647. A constant of 1.25 is multiplied by the

For example, a region has five applicants. The average rate of the five applicants is .2647. A constant of 1.25 is multiplied by the average poverty rate to determine the base. The poverty rate of each applicant is then divided by the base to determine their poverty factor. Finally, scores for each applicant are determined by multiplying the poverty factor by the maximum available points for this scoring criterion.

If the target area(s) encompasses more than one census geographic area (such as two or more Census Tracts, the poverty rate shall be calculated as follows: sum of the total number of persons at or below the designated poverty level of all census geographic areas in the target area divided by the sum of the total population from which poverty persons was determined of all census geographic areas in the target area.

**Data Source: As Stated Below** 

Population and Poverty Rate: 2012 - 2016 US Census American Communities Survey 5 Year Estimate Table

B17001 Census Geographic Area: 2010 Census map(s)

Information Needed From Applicant to Score:
Total Population of the Census Geographic Area:
Target area(s) Identification Census Maps (attach Maps)
Census Geographic Area Poverty Rate:

2. What is the per capita income of the census geographic area? (14 Points Maximum) SCORE
<b>Methodology:</b> Per capita income may be determined by reviewing the US Census American Communities Survey (ACS) 5-year estimate. Once this information is obtained for each applicant and the target area identified on the census map, the average annual per capita income is calculated by dividing the sum of all annual per capita incomes by the total number of applicants.
Next, a base is set to provide a constant for the equation. The base is calculated by multiplying the average per capita income by a set number such as .75 to represent 75%. The base is then divided by the annual per capita income for each applicant. This number is referred to as the annual per capita income factor.
Finally to determine the score for each applicant, the annual per capita income factor is multiplied by the total maximum allowable points. Any applicants exceeding the total allowed points will be capped at the maximum.
If the target area(s) encompasses more than one census geographic area (such as 2 or more census tracts), the per capita income shall be calculated as follows: Sum of aggregate income in 5 year estimate (B19313) of all census geographic areas in the target are divided by the sum of the total population (SF 1 P1) of all census geographic areas in the target area.
For example, a region has five applicants. The average annual per capita income of the five applicants is \$34,200. A constant of .75 is multiplied by the annual average per capita income to determine the base (25,650). The base is then divided by the annual per capita income of each applicant to determine their per capita income factor. Finally, scores for each applicant are determined by multiplying the per capita income factor by the maximum available points for this scoring criterion.
Data Source: ACS 5 year Table B19301 <i>OR</i> If geographic area contains more than one Census Tract: SF1 P1 and B19313,
Information Needed From Applicant to Score:  Per Capita Income for Census Geographic Area:  Target area(s) Identification Census Maps (attach Maps)

### Form HOTCOG TxCDBG 2018-1: Tax Assessor-Collector Form

Jurisdiction: (City or County)				
I certify that I am the Tax Assessor-Collector for the jurisdiction named above, and that the following are the correct ad valorem tax rates and dates of adoption for that jurisdiction.				
	Effective rate	Adopted rate	Date adopted	
2015				
2016				
2017				
Tax Assessor-Collector				

### Form HOTCOG TxCDBG 2018-2: Engineer / Chief Elected Official Certification

It is my professional opinion that the activities proposed in the attached application for funding under the TxCDBG Community Development Program in the HOTCOG Region specifically address the following deficient conditions which persist as of the time of this writing: TCEQ Agreed Order (please attach) TCEQ Notice of Enforcement (please attach) TCEQ Notice of Violation (please attach) TCEQ State Minimum Standards for Water Systems (please attach and highlight applicable portion) TCEQ State Minimum Standards for Wastewater Systems (please attach and highlight applicable portion) I recognize that this information, along with the project description, will be forwarded to TCEQ for their review and concurrence. I further acknowledge that the proposed activities will directly impact the services received by \_a target area of (city/county) the entire population of (city/county In witness whereof, I have affixed my signature and seal. Chief Elected Official Engineer Date Date